

## **Special City Council Meeting**

New Braunfels Utilities Fiscal Years 2024 and 2025 Proposed Rate Plan April 3, 2023

### Overview



- State of NBU
- Strategic Plan
- Growth, Assumptions, Risks, and Key Outcomes
- Capital Plan
- Water Supply
- Operating Expenses
- Funding Sources
- Cost of Service & Rate Design





## STATE OF NBU

## **Looking Back**

As the 2nd fastest growing city, resource scarcity limited our focus to basic needs: regulatory compliance, systems capacity, procurement, etc.

Although we grew the workforce by 40%, we are still understaffed by 1/3. Yet, we made significant and historic accomplishments:

- Master planned every critical function
- Implemented a capital plan that grew by 300%
- Increased our water supply portfolio by 60% while more than doubling the number of sources
- Maintained electric reliability that outperforms every sector of the industry





## **Looking Back**



#### **Select Recognitions**

- American Public Power Association (APPA)
   Certificate of Excellence in Electric Reliability
- APPA Reliable Public Power Provider (RP3)
   Diamond Level (highest) for dedication to reliability, safety, workforce development and system improvement. NBU has held the highest level of designation (Diamond) since 2020
- APPA Excellence in Public Power Communication in print, digital, web, and social
- American Water Works Association (AWWA)
   Opflow Journal profiled NBU's Satellite Leak
   Detection Program
- Texas Commission on Environmental Quality (TCEQ) Texas Environmental Excellence Award for NBU Customer Leak Detection Program
- Award of Achievement for Excellence in Financial Reporting for 32 consecutive years



## **Looking Forward**

We're not growing the organization, we are having to scale

- Business planning and resource allocation are shifting focus from meeting basic needs to meeting Service Level Expectations
- Historic changes in the Electric Reliability Council of Texas (ERCOT) market and the electric industry (electric transportation, solar, battery storage, etc.) are driving innovation and will lead to new customer solutions
- Increases in severity, duration and frequency of drought and other significant weather events are opportunities to mature our emergency management and conservation efforts





## **Looking Forward**

- Modern customer payment portal with mobile app – Fall 2023
- Capital plans will add capacity for compliance and resiliency, but also put pressure on rates:
  - 27% increase in electric substation capacity
  - 20% increase in wastewater treatment capacity
  - 58% increase in water production capacity
- Proposed two-year rate plan to meet needs





## STRATEGIC PLAN



## MISSION

Strengthening our community by providing resilient essential services



## CORE VALUES

Safety, Team, Integrity, Culture, and Stewardship



## VISION

Be a trusted community partner dedicated to excellence in service









#### STRATEGIC GOALS

**Customers and Community** 

**People and Culture** 

Infrastructure and Technology

**Financial Excellence** 

**Safety and Security** 

Stewardship





#### **FY 2024 ANNUAL PRIORITIES**

#### Mission-Critical Priorities Designed to Achieve Our Strategic Goals

Distributed Energy Resources (DER) Program Creation	One Water
Emergency Management	Power Supply Roadmap
Enterprise Asset Management	Integrated Resource Plan
Enterprise Project Management	SAS Budget Model
Electric Transportation (ET) Program Creation	Back Up Operations Center
Physical Security Master Plan	NBU HQ
Fiber Network	Water and Wastewater SCADA (Supervisory Control and Data Acquisition) Solutions



# Levels of Service (LOS) & Key Performance Indicators (KPI)

- Scarcity and growth have focused resources on meeting basic needs – i.e. regulatory compliance, systems capacity, procurement
- In the next 5 years, focus turns to meeting service expectations
- Current and expected LOS, along with KPI assigned to every functional area of NBU
- KPIs will inform how and where to find efficiencies and add/deploy resources



### **Current Service Level Deficiencies**

#### Examples Include:

- <u>Electric Vehicles/Electric Transportation</u> No program exists for system readiness, customer solutions, power supply/rate integration
- <u>Distributed Energy Resources</u> Current program is frustrating for installers and customers (lead times unacceptable)
  - Evaluation needed to ensure rebates incentivizing solar
  - No power supply/rate integration
- Underground W/WW Utility Locates Only staffed to complete 50% of requests
- Water Operations Backlog (repair of water leaks/sewer issues) 2 years as of March 2023



### **Current Service Level Deficiencies**

- GIS Backlog Current backlog is more than 4 weeks, or 50% of total unresolved monthly tickets
- <u>Predictive Maintenance Backlog</u> Basic maintenance activities to prevent asset failure have been suspended due to lack of resources
- <u>Asset Management</u> No program exists to optimize Operations & Maintenance (O&M) and capital investments over asset life to meet reliability expectations
- <u>Developer Submittal Review</u> Plan review meeting 15 day goal 90% of the time, but no goal exists for Letter of Certification (LOC) or plat review
  - Need seamless integration with City of NB processes (FY23 first year with dedicated Real Estate/Right of Way (ROW) Manager)



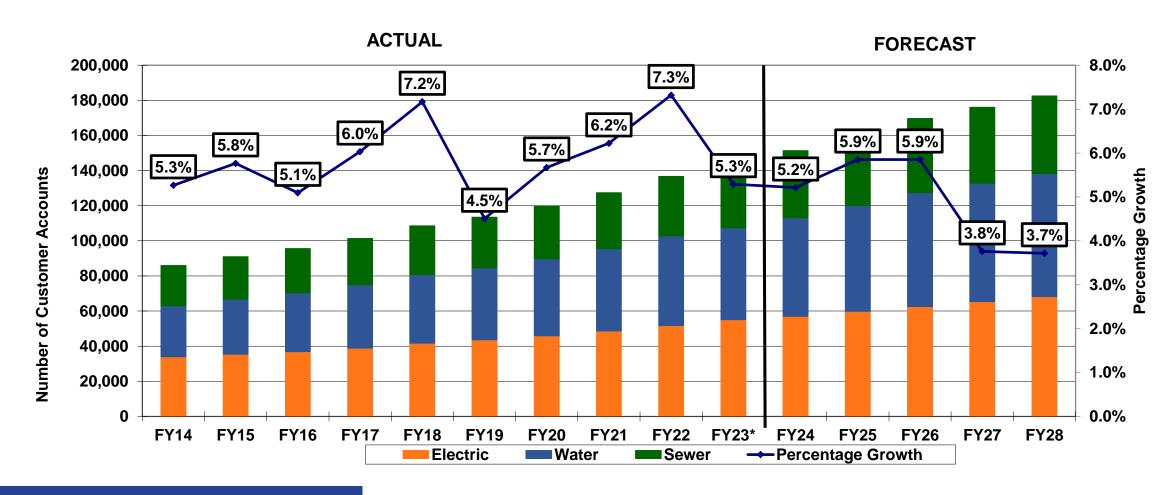
# GROWTH, ASSUMPTIONS, RISKS & KEY OUTCOMES

### **Growth, Interest Rates & The Economy**

- Interest rate increases have significantly slowed growth
- NBU consulted with multiple outside resources including a real estate investment firm, financing firm, engineering firms, developers and builders for insight on forecasting growth
- Consensus was on a near term slowdown (~1 year), with high growth returning
- NBU growth rates are forecasted by customer class and by line of business (water, sewer and electric territories are not identical)
- Growth Assumptions included in NBU 5-Year Plan
  - Combined customer growth for FY24 = 5.2%
  - Combined average customer growth over the 5-Year Plan = 4.9%



### **Combined Customer Growth**





### **Assumptions**

- Includes \$169M in Impact Fees over 5-Year Plan; reduced Impact Fees by 25% in FY24 due to transformer shortage/impact to growth
- O&M Non-Personnel includes 2% inflation in FY24, 8% in FY25 and 6% thereafter
- Power Stabilization Fund at \$95M by FY28
  - No change to Power Stabilization Fund collection within 5-Year Plan
  - Target balance decreased from \$142M to \$95M based on statistical analysis conducted by The Energy Authority



### **Assumptions**

- Capital contributions of \$102M over 5-Year Plan with \$66.5M coming from one developer
- Increase Electric revenues to achieve 50% cash funded for capital by FY27
- Increased Water revenues for a positive net available for Capital funding
- Community Assistance Program increases each year per Rate Advisory Committee recommendation



## **Key Risks**

#### Revenue

- Developer Capital Contributions and Development Fee
- Supply Chain / Transformer Shortage
- Impact Fee Funding and Assumptions

#### Reserves

Power Stabilization Fund



## Mitigating Risk with Reserves

**Strategy**: Increase Days Cash on Hand (DCoH)

- Power Stabilization Fund target balance based on statistical analysis of risk. Equivalent to 69% of annual power supply budget (FY24)
- Contingency Fund target balance is 120 days operating expenses (industry best practice)

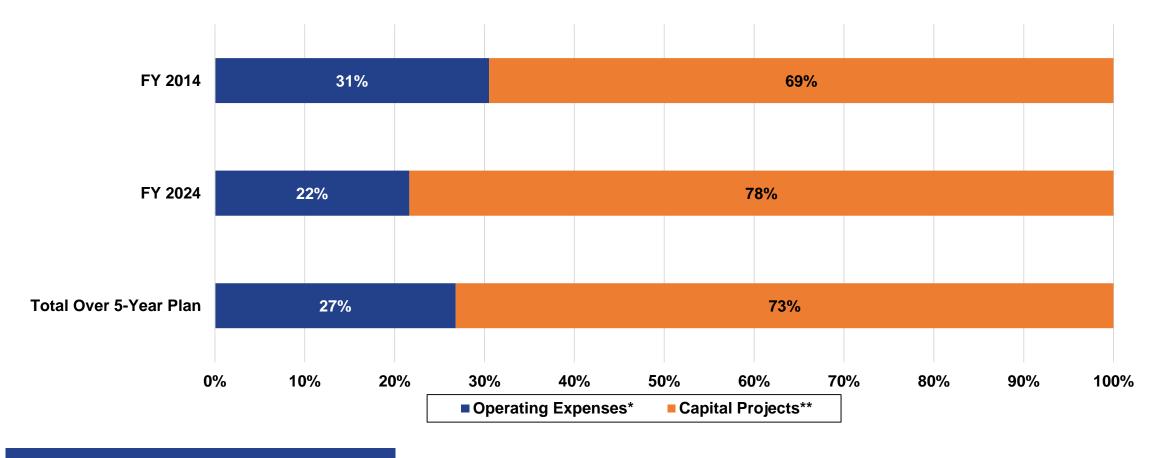
	Beginning Balance	FY24	FY25	FY26	FY27	FY28	Ending Balance
Power Stabilization Fund*	\$20,000	\$15,000	\$15,000	\$15,000	\$15,000	\$15,000	\$95,000**
Contingency Fund*	\$23,834	\$3,528	\$3,411	\$3,484	\$3,555	\$3,549	\$41,361
DCoH		228	261	287	305	322	

<sup>\*</sup>Dollar amounts in thousands

<sup>\*\*</sup>Power Stabilization Fund adds 163 days to Days Cash on Hand (DCoH) when filled

## CAPITAL PLAN

## **Budgeted Sources of Expenditures**

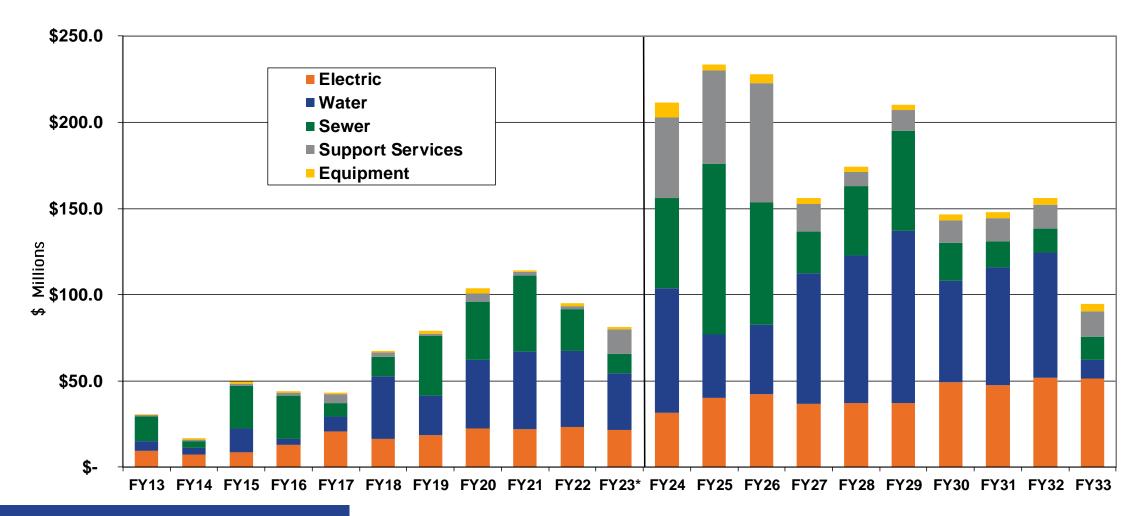




<sup>\*</sup>Does not include purchased power, purchased water, and depreciation

<sup>\*\*</sup>Capital includes equipment and capital projects

## Capital Expenditures – Historical & Projected





## CAPITAL PLAN

# ELECTRIC INFRASTRUCTURE

## **Drivers for Electric System Improvements**

## Regulatory Compliance

- Design electric infrastructure to meet or exceed National Electrical Safety Code (NESC) and National Electrical Code (NEC) requirements
- Achieve all NERC (North American Electric Reliability Corporation) & ERCOT (Electric Reliability Council of Texas) requirements with NBU's transmission system.

# Proactive Operations

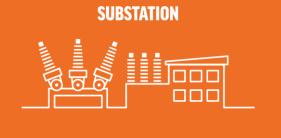
- Maintain a 3 year rolling average SAIDI (System Average Interruption Index) in top quartile for Texas utilities or 3 year rolling average SAIDI < 52.56 minutes (99.99% reliability)</li>
- SAIFI < 1.0 Interruptions (System Average Interruption Frequency Index)
- Customer Count per Feeder < 1,050 Customers</li>
- Nominal Capacity > System Demand
- Rehab/Replace aging infrastructure prior to failure









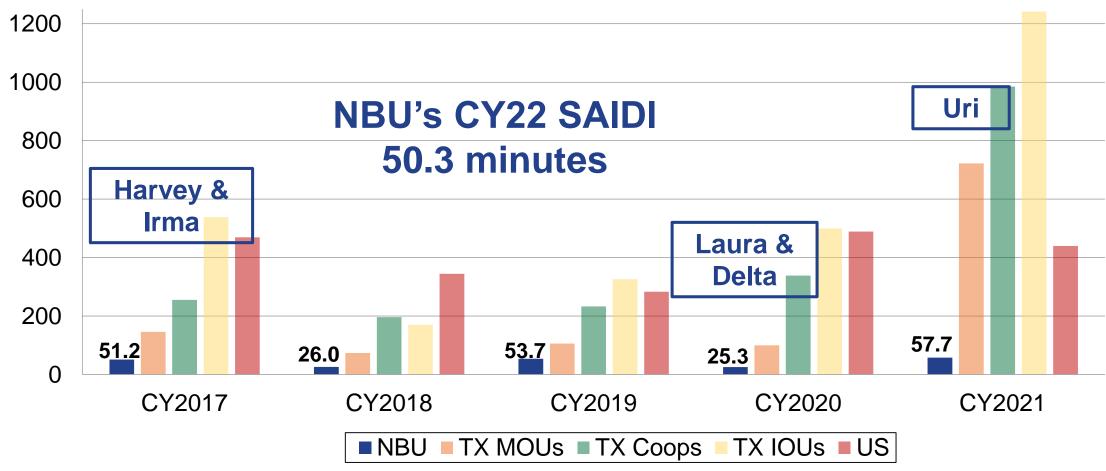






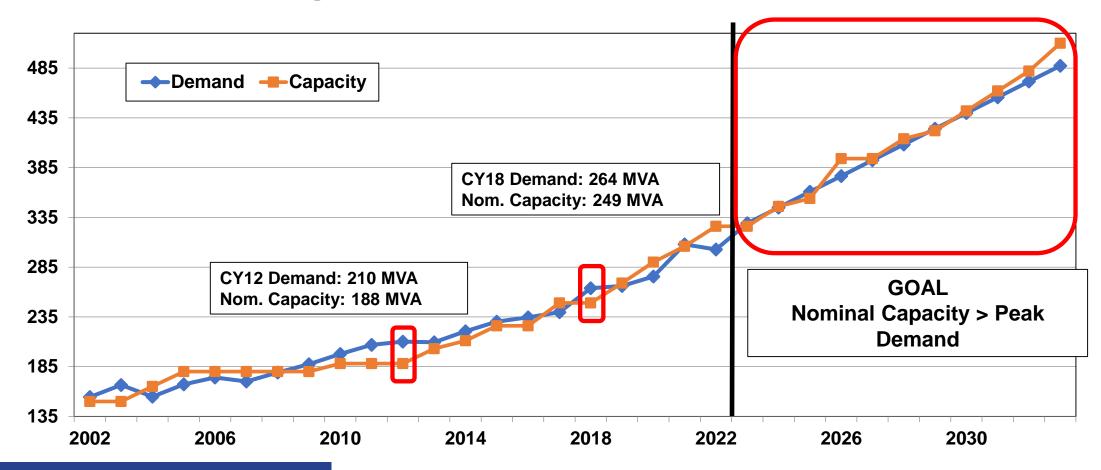


## Reliability Bar Graph, SAIDI (Lower is better!)



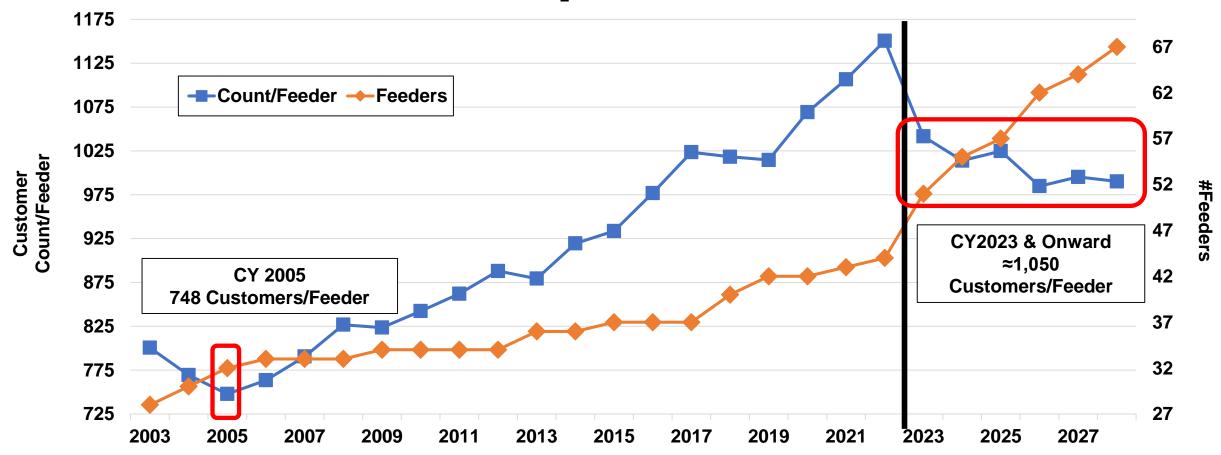
Source: U.S. Energy Information Administration https://www.eia.gov/electricity/data/eia861/

## System Demand vs. Nominal Capacity Demand in Megavolt-Amperes (MVA)

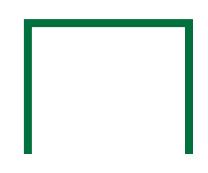




## Customer Count per Feeder



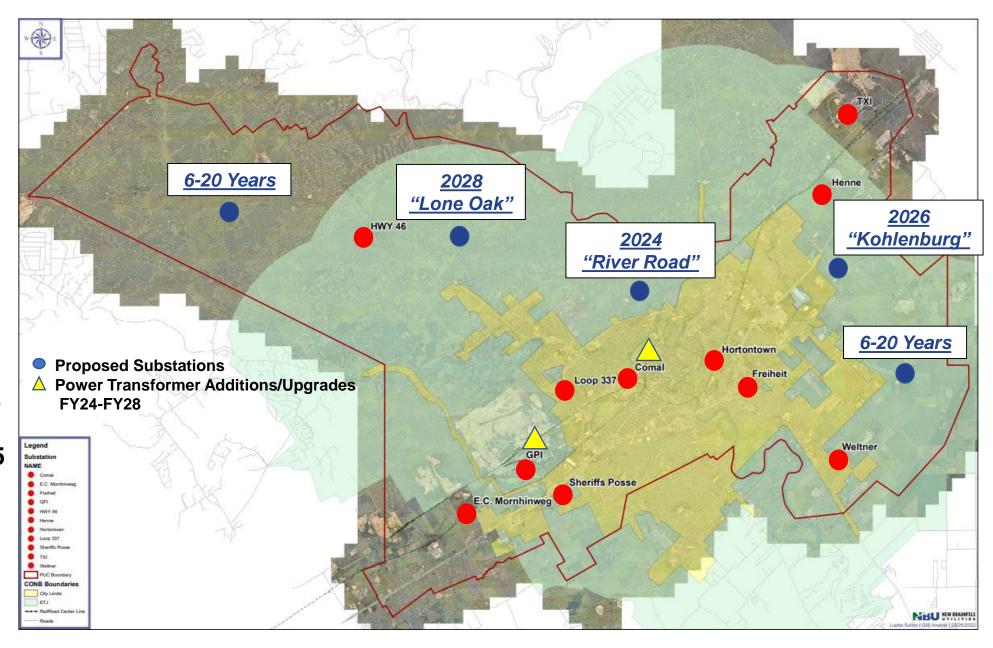




## **NBU Electric Substations**

Over the past **25 years**, NBU has added **5** substations.

The proposed budget calls for the addition of **3** substations in the next **5** years.

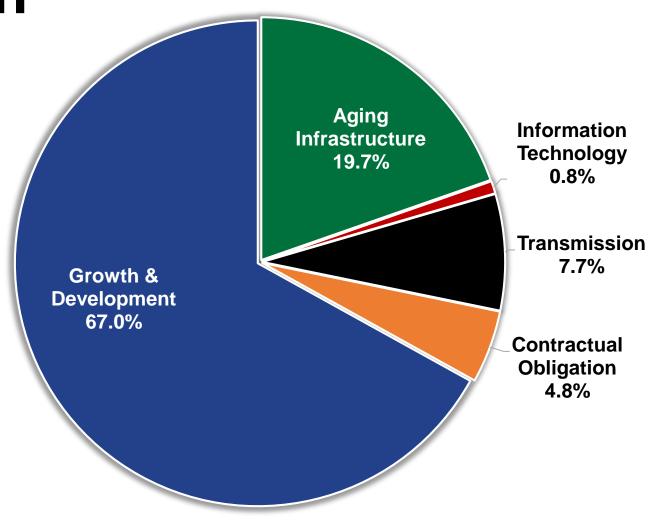


## Significant 5 Year CIP Projects

Year	Project	Budget	Substation	Transmission	Distribution
2024	River Road Substation & Feeders	\$9,136,827			X
	Freiheit Breaker Additions & Control House	\$2,371,748	Χ		
	Three-Phase Extensions (FM 2722)	\$1,806,177			X
	Comal Substation T3 & Feeder CO33	\$3,644,220	X		X
2025	HE11 Conrads Rd. Feeder	\$1,864,032			X
	Henne Substation Breaker & Half	\$2,419,085	X	X	
	Kohlenberg Rd. Substation	\$11,414,536	X		X
2026	T-340 Transmission Line Upgrade	\$5,552,686		X	
	HW14 to FM 3009 Extension Phase 2	\$3,589,375			X
	HW23 Fallen Oak Feeder	\$2,449,407			X
	Industrial Substation PWT Replacement	\$2,069,535	X		
	TxDOT Road Widening	\$6,799,829			X
2027	Residential OH to UD Conversion	\$3,203,846			X
	GPI Substation Improvements	\$2,147,200	X		
2028	Lone Oak Substation	\$8,191,806	X		
	Comal Substation Breaker & Half	\$3,451,483	X	X	

**Electric Capital Plan** 

ELECTRIC CIP BY CATEGORY				
Growth & Development	\$125,623,418			
Aging Infrastructure	\$36,870,010			
Transmission	\$14,515,916			
Contractual Obligation	\$9,056,823			
Information Technology	\$1,552,841			
Total 5-Year Plan	\$187,619,009			





## CAPITAL PLAN

## WATER INFRASTRUCTURE

## **Drivers for Water System Improvements**

## Regulatory Compliance

- TCEQ (Texas Commission on Environmental Quality) minimum water system requirements
- Supply, pumping, storage
- Protect public health

# Proactive Operations

- Rehab/replace aging infrastructure
- Reduce risk of high consequence failures



## Water System Deficiencies

## Regulatory Compliance

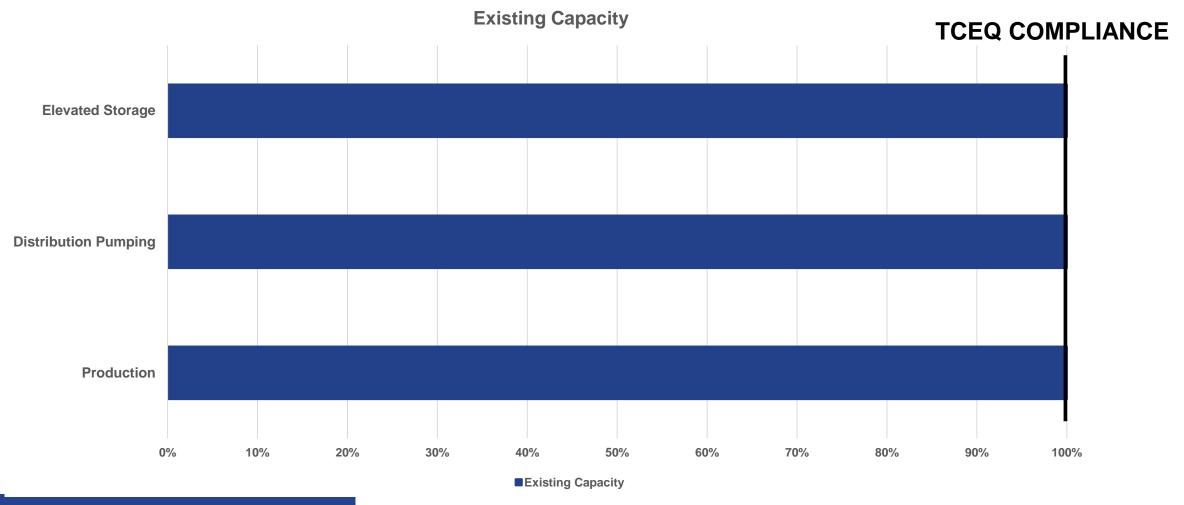
- None!
- As of December 2021, the NBU water system is TCEQ compliant

## **Operational**

- Enterprise strategic asset management planning
- Water system capacity



# Capacity vs. Compliance







**SUPPLY** 



**TREATMENT** 



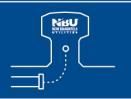
**DISTRIBUTION PUMPING** 



**TRANSMISSION** 



**ELEVATED STORAGE** 













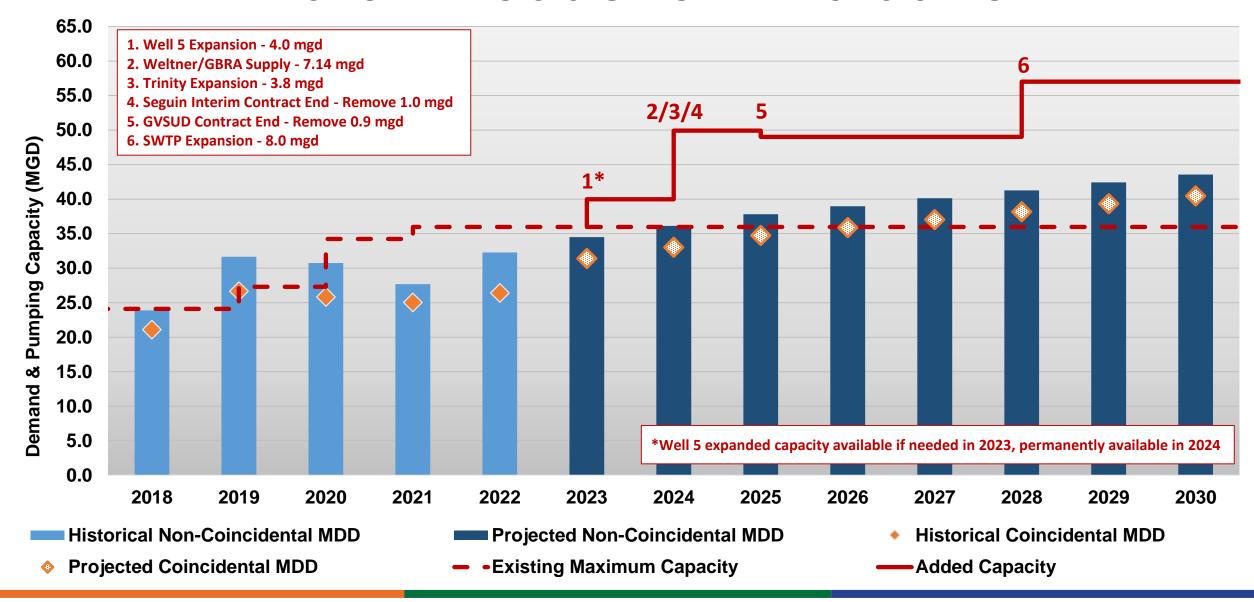
# Water Elevated Storage Evaluation

Pressure Zone	Effective Elevated Storage Capacity (MG)	2023 Recomme Elevated Stor (MG)		2030 Recommended Elevated Storage (MG)		Additional Volume by 2030 (MG)	Planned Projects
River Chase	0.14	0.23	8	0.24	8	0.09	New River Chase EST – FY 2030
Hoffmann	0.24	0.09		0.09		0.00	-
Kohlenberg	0.72	1.18		2.04	×	1.32	Conrads EST – FY 2025
Downtown	2.88	4.74		5.31		2.43	PZ Conversions – FY 2028
Morningside	1.00	1.88	8	2.22	X	1.22	FM 1044 EST - FY 2026
Texas/Loop	0.99	0.30		0.93		0.00	-
Kerlick	1.36	0.82		1.07		0.00	-
Westpointe/Mission	1.22	0.31		0.38	<b>Ø</b>	0.00	-
Copper Ridge	0.40	0.11		0.18		0.00	-

# Water Distribution Pumping Evaluation

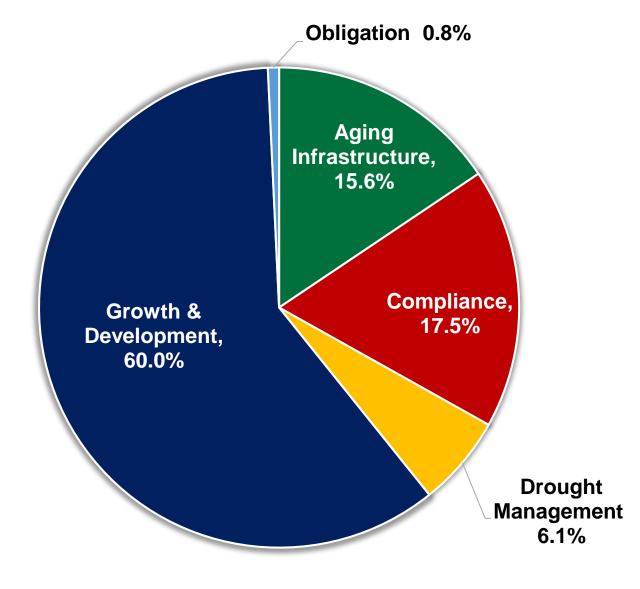
Pressure Zone	Firm Distribution Pumping Capacity (MGD)	2023 Recommended Firm Capacity (MGD)	2030 Recommended Firm Capacity (MGD)	Additional Capacity by 2030 (MG)	Planned Projects
River Chase	1.50	1.24	1.31	0.00	-
Hoffmann	1.60	1.71	1.78	0.18	Bretzke HM PS - FY2029
Kohlenberg	4.50	6.42	9.94	5.44	FM 306 PS Exp - FY2024 FM 1101 PS - FY2028
Bretzke	1.40	0.43	0.43	0.00	-
Downtown	24.40	31.29	38.53	14.13	SWTP Exp – FY2029 Weltner Rd PS – FY2023 Landa Park PS Exp – FY2024
Morningside	8.40	7.18	8.56	0.16	County Line PS Exp – FY2029
Texas/Loop	2.48	2.23	4.77	2.29	Decommission Texas PS – FY2024 Veramendi FCV from Kerlick PZ - TBD
Kerlick/Westpointe/ Mission	6.59	9.61	11.16	4.57	Grandview PS Exp – FY2023  Well 4 Exp – FY2023  Trinity Exp – FY2024  Mission/Westpointe PZ Connection – FY2024
Copper Ridge	2.22	1.15	1.44	0.00	Hwy 46 Phase 2 Expansion – FY2027

#### **Water Production Evaluation**



# Water Capital Plan

WATER CIP BY CATEGORY							
Growth & Development*	\$186,258,129						
Compliance	\$54,423,607						
Aging Infrastructure	\$48,404,317						
Drought Management	\$19,014,279						
Obligation	\$2,342,965						
Total 5-Year Plan	\$310,443,296						





\*33% of "Growth & Development" capital costs are impact fee eligible

# CAPITAL PLAN

# WASTEWATER INFRASTRUCTURE

### **Drivers for Wastewater System Improvements**

### Regulatory Compliance

- TCEQ requirements
- Sanitary sewer overflows
- Wastewater treatment plant discharge permit
- Protect public heath

# Proactive Operations

- Rehab/replace aging infrastructure
- Reduce risk of high consequence failures



### Wastewater System Deficiencies

### Regulatory Compliance

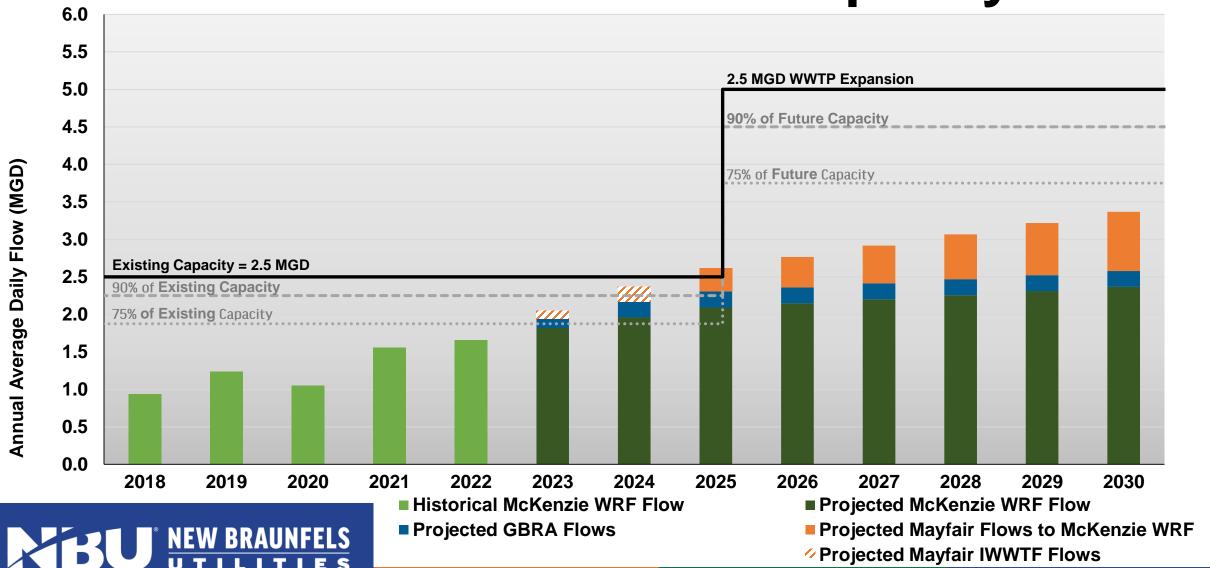
Pipeline capacity that leads to sanitary sewer overflows

#### **Operational**

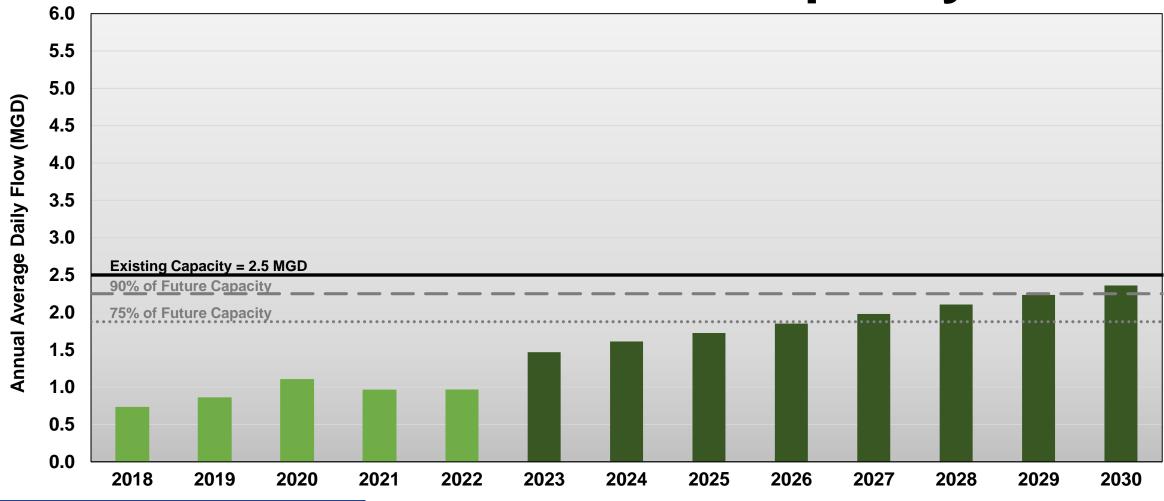
 Enterprise strategic asset management planning



# **McKenzie Treatment Capacity**

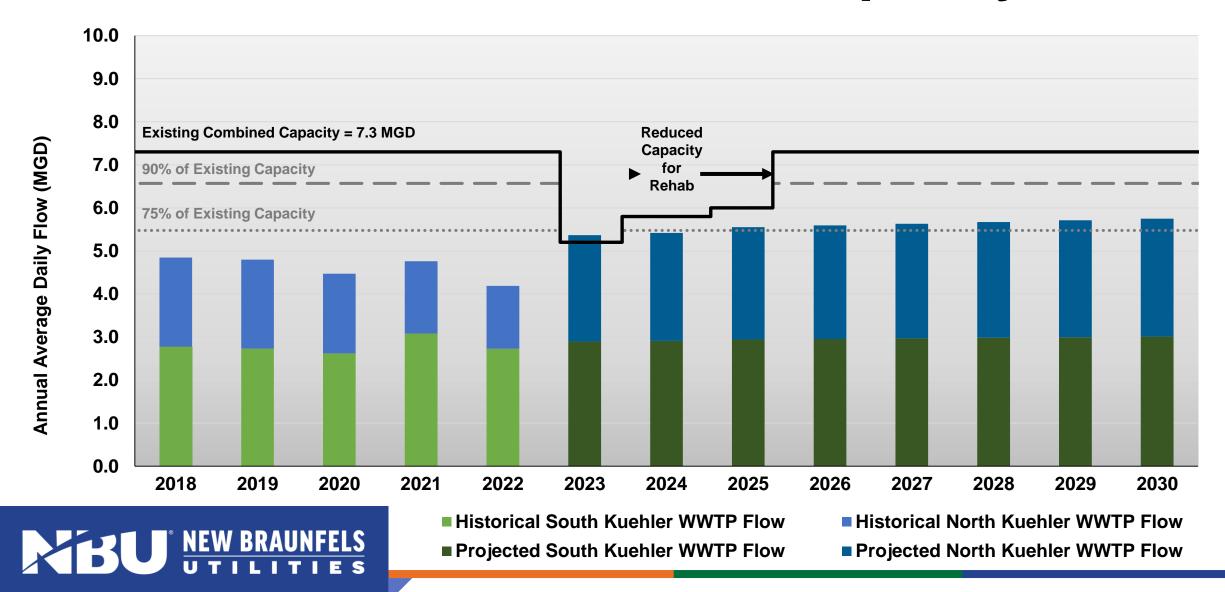


# **Gruene Treatment Capacity**





# **Kuehler Treatment Capacity**





COLLECTION



**TRANSMISSION** 



TREATMENT





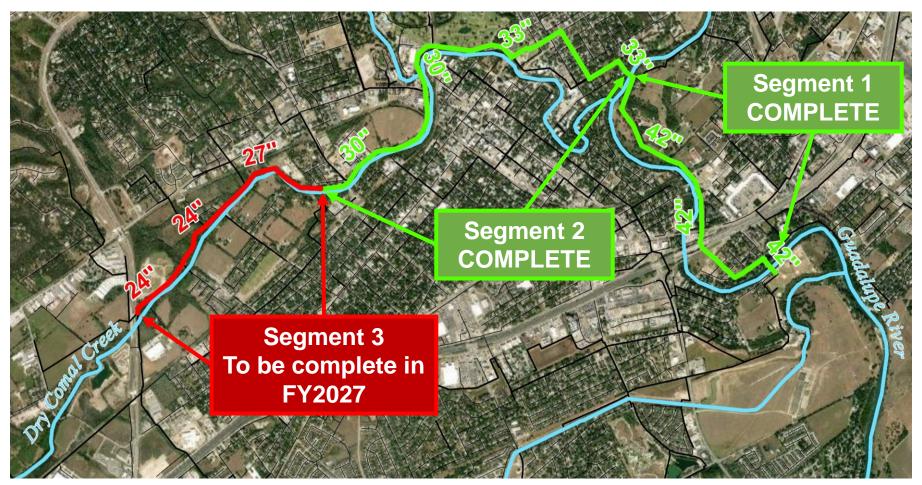






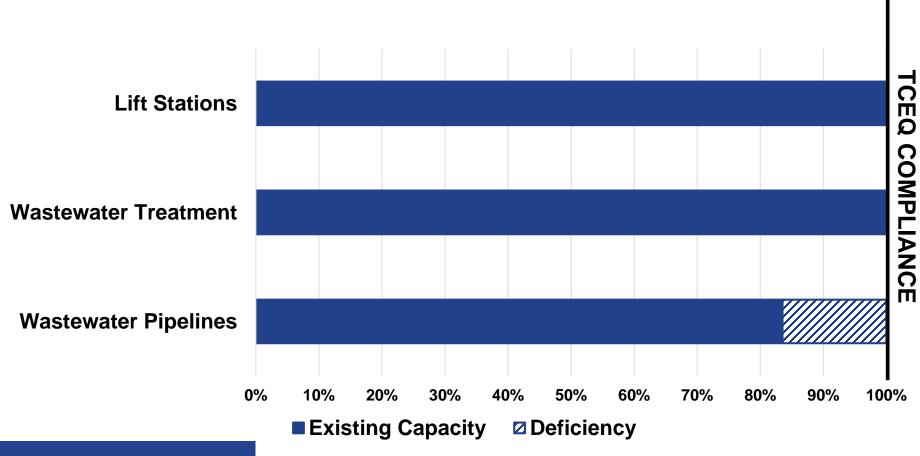


# North Kuehler Interceptor Alignment





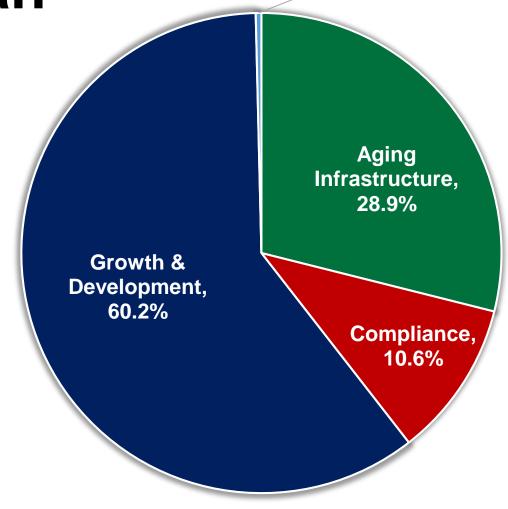
## Capacity vs. Compliance – Sewer





Wastewater Capital Plan

WASTEWATER CIP BY CATEGORY							
Growth & Development*	\$172,367,765						
Aging Infrastructure	\$82,876,898						
Compliance	\$30,251,550						
Obligation	\$1,085,269						
Total 5-Year Plan	\$286,581,482						



**Obligation 0.4%** 



\*21% of "Growth & Development" capital costs are impact fee eligible

# WATER SUPPLY

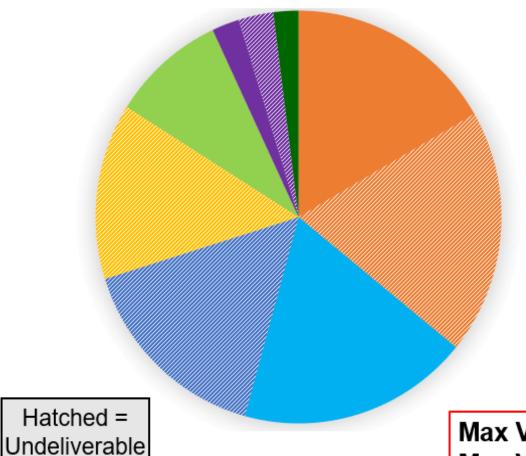
# **Water Supply**

### Water Infrastructure





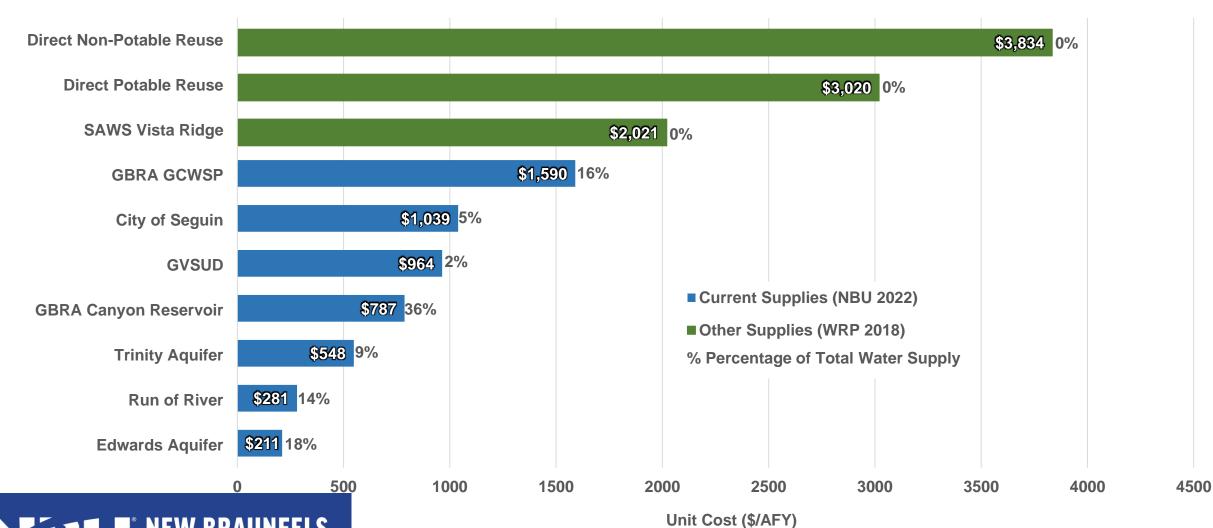
# Water Supply Portfolio



- Canyon Reservoir (\$787 per ac-ft) = 36%
- Edwards Aquifer (\$211 per ac-ft) = 18%
- GBRA GCWSP (\$1590 per ac-ft) = 16%
- Run of River (\$281 per ac-ft) = 14%
- Trinity Aquifer (\$548 per ac-ft) = 9%
- City of Seguin (\$1039 per ac-ft) = 5%
- GVSUD (\$964 per ac-ft) = 2%

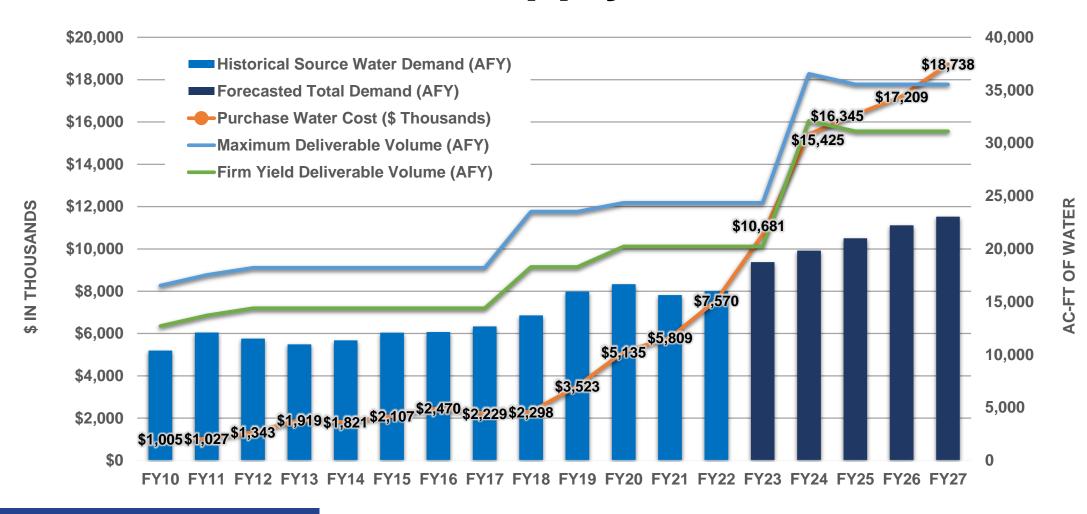
Max Volume Contracted, as of 2022 – 50,375 AFY Max Volume Deliverable, as of 2022 – 24,353 AFY

#### **Water Supply Cost Comparison**



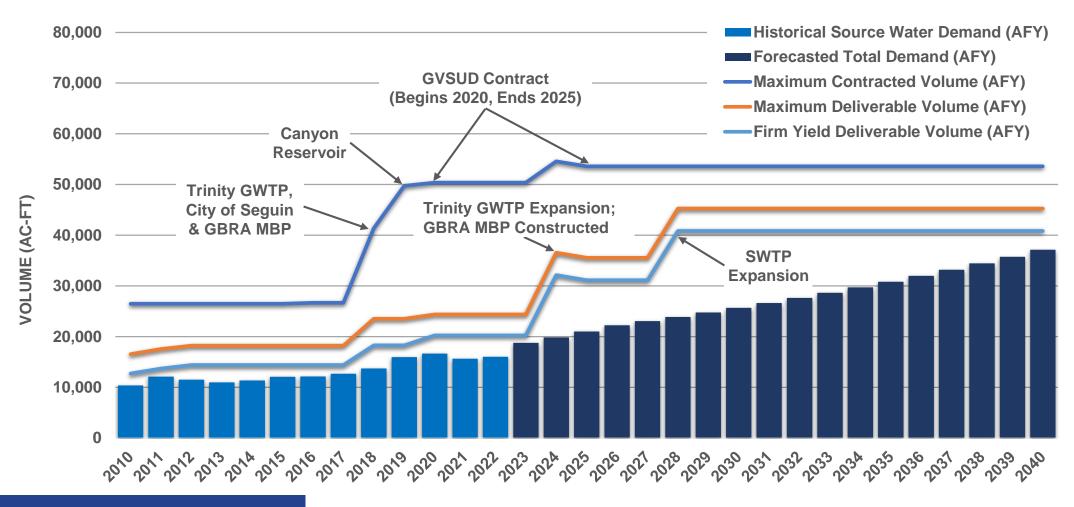


#### **Water Supply Costs**





### Water Supply – 2010 through 2040





# CAPITAL PLAN

# **FACILITIES**

# **Project Schedule**

Task Name	Start	Finish		20	23			20	24			20	25			20	)26			20	027			20	28	
			Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
NBU HQ	09/01/23	12/01/27																								
Design	09/01/23	08/30/24																								
Construction	08/01/24	04/07/27																								
Move In	04/07/27	12/01/27																								
■ BOC	05/01/23	04/16/25																								
Design	05/01/23	07/21/23																								
Construction	07/21/23	12/12/24																								
Operational	12/12/24	04/16/25																								
New Office Space	03/23/23	04/30/24																								
Design	04/01/23	09/29/23																								
Construction	03/23/23	03/29/24																								
Move In	03/29/24	04/30/24																								
Service Center	04/27/23	12/01/27																								
Transfer Agreement	04/27/23	04/27/23																								
Move Out	04/28/23	12/01/27																								
Main Office																										
TBD																										





### **NBU HQ Cost Breakdown**

	Life of Project	<u>5-Year Plan</u>
NBU Headquarters	\$133.6M	\$127.6M
Back-up Operations Center	\$ 8.3M	\$ 7.9M
New Office Space	\$ 3.6M	\$ 3.6M
Proceeds from Service Center	\$ (10.2M)	\$ (0.5M)
Proceeds from Main Office	\$ (5.0M)	\$ (5.0M)
Total Minus Proceeds	\$130.3M	\$133.6M

# CAPITAL PLAN

# SUPPORT

# **Support Capital 5-Year Plan**

#### **Facilities**

- Office Space
  - NBU HQ \$122.1M
     (Net of Proceeds totaling \$5.5M)
  - Other Office Space \$3.6M
- Backup Operations Center \$7.9M
- Other Facilities Projects \$9.8M

#### **Headwaters**

- Headwaters \$2.4M
  - Net of donations and grants totaling \$13.9M

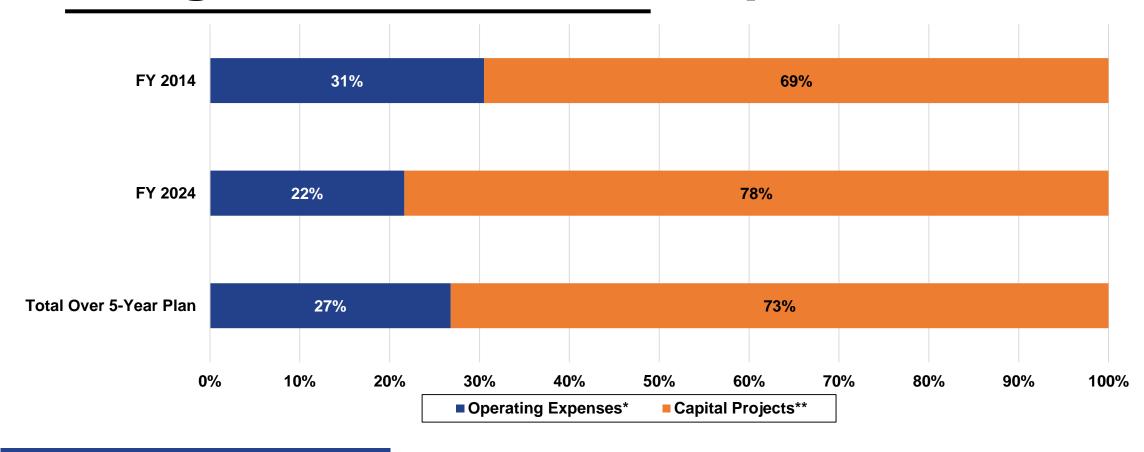
#### **Technology**

- System Technology Upgrades \$1.8M
- Digital Radio System & Kerlick Tower removal – \$650K
- Cyber Security System \$1.4M
- Fiber Resiliency \$1.3M
- Infrastructure Equipment \$9.7M
- Data Strategy Projects \$4.4M
- CIS Functionality Upgrade \$1.5M
- Other Upgrades & Enhancements \$465K
- CityWorks Mobile Projects \$125K
- Mass Meter Change Out \$8M



# OPERATING EXPENSES

# **Budgeted Sources of Expenditures**





<sup>\*</sup>Does not include purchased power, purchased water, and depreciation

<sup>\*\*</sup>Capital includes equipment and capital projects

# **Operating Expenses**

FY24 Budget - NBU Operating Expenses	Expense	Percentage
Purchased Power Costs	\$ 137,408,020	55%
Depreciation Expense	\$ 42,641,749	17%
Personnel	\$ 36,792,401	15%
Operating Expenses (Non-personnel)	\$ 21,608,236	8%
Purchased Water Costs	\$ 12,385,036	5%
Total Operating Expenses	\$ 250,835,442	100%



# **OPERATING EXPENSES**

#### **POWER SUPPLY**

# **Third Party Power Supply Review**

- "Our assessment is that NBU's approach & methods in the business areas we reviewed (which included Front, Middle, and Back Office) represent a sound approach to Risk Management and are generally consistent with common utility practice."
- "NBU is punching above its weight."
- Currently implementing TEA recommendations for continued improvement and sophistication





# **OPERATING EXPENSES**

#### **PERSONNEL**

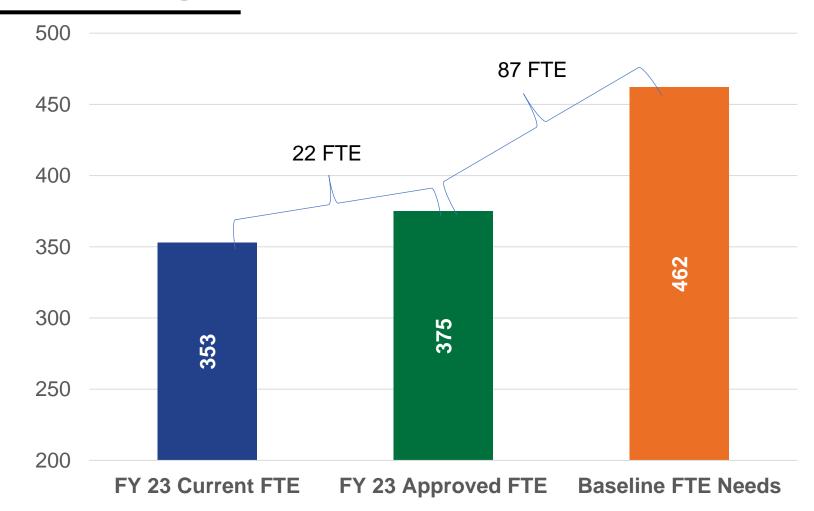
# Workforce Planning Study

#### **Study Purpose**

Determine number of employees needed to meet current level of service expectations and forecast future needs

#### **Findings**

NBU has a ~30% deficit in Full Time Employees (FTE)





## **Personnel Budget**

	TOTAL	506
FY 2028		21
FY 2027		21
FY 2026		21
FY 2025		34
FY 2024		34
Current F	TEs	375
FY 2023	Needs	462

#### FY 2024 Full-Time Employee (FTE) Additions by Department:

- Water Operations 9
- Electric Operations 3
- Business Planning 3
- Resource Planning 2
- Water Treatment & Compliance 2
- Data Strategy 2
- Real Estate 2
- Accounting 1
- Conservation and Customer Solutions 1
- Electric Substation 1
- Executive Services 1
- Finance 1
- Information Technology 1
- Legal 1
- Public Affairs 1
- Purchasing 1
- Safety 1
- Systems Control 1



# **OPERATING EXPENSES**

# EXCLUDING PERSONNEL & POWER SUPPLY

# Operating Expenses Amounts in Thousands

	FY 2023		FY 2024				Percent
		Budget		Budget	٧	ariance	Change
Personnel							
Salaries	\$	32,166	\$	37,707	\$	5,541	17.2%
Less: Power Supply Reclassed to Purchase							
Power		(813)		(870)		(57)	7.1%
Net Salaries	\$	31,353	\$	36,837	\$	5,484	17.5%
Benefits	\$	12,061	\$	12,591	\$	530	4.4%
Less: Power Supply Reclassed to Purchase							
Power		(297)		(289)		9	-3.0%
Net Benefits	\$	11,764	\$	12,302	\$	539	4.6%
TOTAL PERSONNEL COSTS	\$	43,117	\$	49,139	\$	6,022	14.0%
Non-Personnel							
Non-Personnel Costs	\$	25,425	\$	29,938	\$	4,512	17.7%
Less: Power Supply Reclassed to Purchase							
Power		(1,992)		(1,607)		385	-19.3%
TOTAL NON-PERSONNEL COSTS	\$	23,433	\$	28,331	\$	4,897	20.9%
Tatal COM		00.550	<u></u>	77.470	•	40.000	45.00/
Total O&M	\$	66,550	\$	77,470	\$	10,920	15.2%
Less: Contra to Capital	_	(17,068)		(19,069)	_	(2,001)	11.5%
Net O&M	\$	49,482	\$	58,401	\$	8,918	16.4%



# **Operating Expenses – Key Initiatives**

Annual Priorities	FY 2024 Budget
Enterprise Asset Management	\$450,000
Enterprise Project Management	\$250,000
Distributed Energy Resources (DER)	\$204,992
SAS Budget Model	\$154,472
Electric Vehicle Research	\$50,000

Compliance Initiatives	FY 2024 Budget
Water Resource Plan Update	\$1,013,138
Tree Trimming For Electric Overhead Lines	\$770,028
Fire Hydrant Maintenance	\$312,000
Power Supply Resource Planning	\$300,000
Power Portfolio Management	\$300,000
Hedge Strategy Review Implementation & Consulting	\$134,800
PUC (Public Utility Commission) Rate Case (Transmission Cost of Service)	\$120,000
Utilis Satellite Leak Detection	\$100,000
Construction Specification Book	\$100,000



# FUNDING SOURCES

### **New Revenue – Not from Rates**

#### In FY2024:

- Comprehensive fee review planned with annual review going forward
- Impact Fee Program E increase over Program D = approximately \$2.69M
- Update to Electric Connection Policy \$1M per year
- GBRA Wholesale Wastewater Capital Participation Fee \$796K
- Update to Water Fees \$500K
- Antenna Lease \$213K

Total Non-Core Revenue Sources and Cost Recovery for Fees — \$5.2M



# **Cost Cutting**

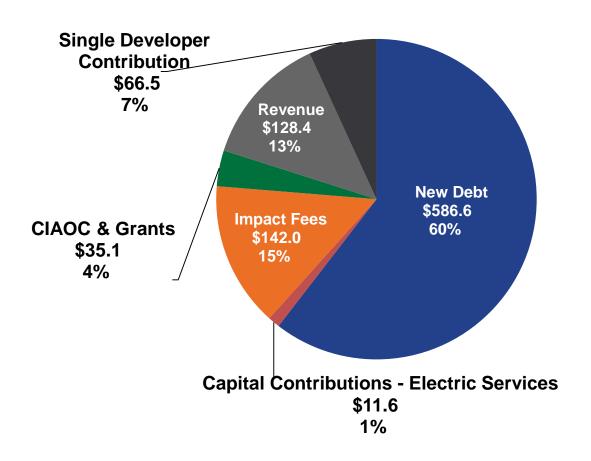
- Commercial Paper Program \$500K in savings
- Line Sensors \$300K in Value of Lost Load (VoLL)
- Satellite Leak Detection 140.9 million gallons saved totaling \$29K
- Customer Side Leak Detection Over 300 million gallons saved resulting in \$269K customer savings (Lowest tier rates decreased Off-Peak not including Water Supply Fee)
- AMI \$742K saved and 156,000 truck rolls avoided since 9/1/2016
- TWDB Funding \$484K interest savings-FY24 (\$9.4M over life of the project (30 years))
- No health care premium increases for 10th straight year due to education and employee wellness programs

FY 2024 Total Savings – \$2.3M



# Capital Funding by Source

#### **Amounts in Millions**



60% of capital requirements will be met with existing or new borrowings

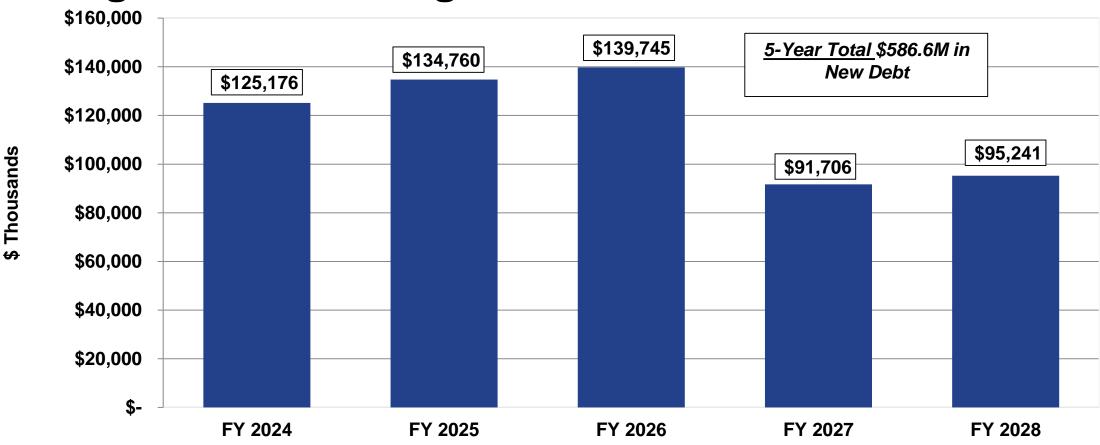
Impact Fees are estimated to provide about \$142M in funds or 15% of capital requirements

Internally-generated funds will provide about 13% of capital requirements Other contributions and Grants will provide about 4% of capital requirements

Single Developer Contribution will provide about 7% of capital requirements Electric Services
Capital Contributions
will provide about 1%
of capital
requirements

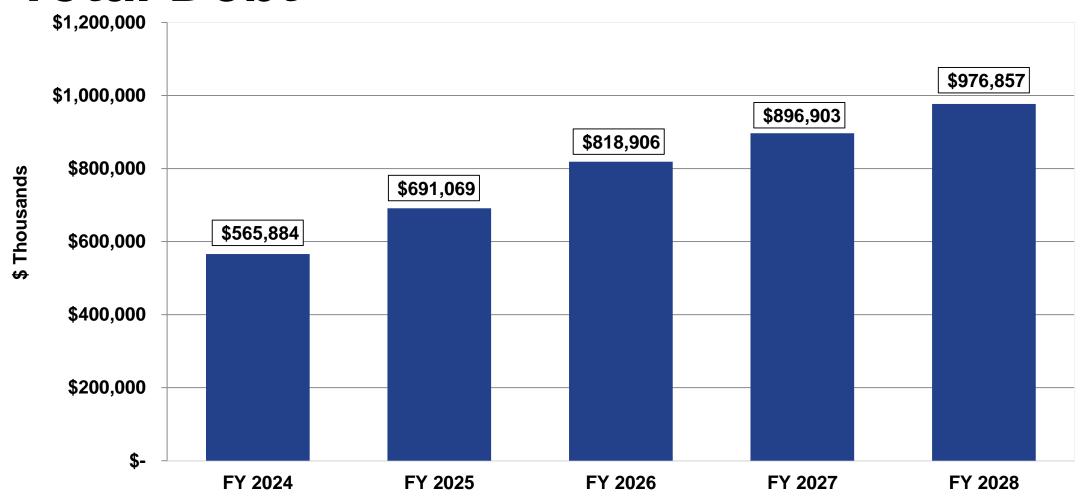


# Debt Funding Requirement Long-Term Financing





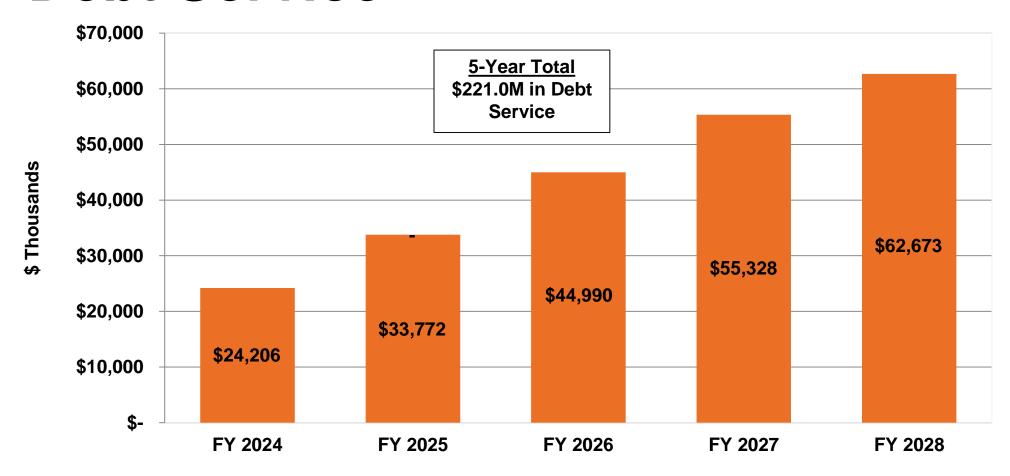
# **Total Debt**





\*Amounts are cumulative

### **Debt Service**





# COST OF SERVICE AND RATE DESIGN

# Cost of Service & Rate Design Steps

- 1. Rate Advisory Committee
- 2. Determination of the Revenue Requirement
- 3. Determine Cost of Service
- 4. Design Rates



# 1. Rate Advisory Committee

- Establish Rate Advisory Committee to devote time and energy necessary to
  - Learn about the utility business
  - Understand and provide insights, perspectives and feedback to NBU management and the Board of Trustees on Cost of Service and Rate Design
  - Each step of the process was presented to the RAC as deliverables were completed
  - RAC went above and beyond by identifying Key Policy Areas, establishing subcommittees for each, facilitating feedback from customer groups and making recommendations to incorporate in rate design



# 2. Determine the Revenue Requirement

 After identifying all possible non-rate revenue, cutting costs and adding efficiencies, how much revenue does each utility need to meet forecasted costs?



# 3. Determine "Cost of Service"

What is each customer class's equitable share of the utility revenue?

- 1. Functionalize Costs
- 2. Classification of Costs
  - Fixed cost is same regardless of volume
  - Variable cost fluctuates based on customer demand
- 3. Allocate Costs to Customer Classes



# 4. Rate Design

- How should rates be adjusted to reflect Cost of Service while incorporating community values?
  - Rate Advisory Committee Honor Key Policy Areas



# Rate Advisory Committee

# **RAC Public Outreach**

Date	Meeting	Торіс
June 1, 2022	RAC Public Meeting	Initial Meeting for Establishment of RAC
August 10, 2022	RAC Public Meeting	Rates/Cost of Service 101
August 16, 2022	RAC Site Tour	NBU Facilities
September 14, 2022	RAC Public Meeting	Background and Intro to Revenue/Revenue Requirements
October 19, 2022	RAC Public Meeting	Revenue/Revenue Requirements
November 16, 2022	RAC Public Meeting	Water/Wastewater COS
December 7, 2022	RAC Public Meeting	Electric COS
December 14, 2022	RAC Public Forum	Public Forum
January 11, 2023	RAC Public Meeting	Electric Rates and Rate Design
January 18, 2023	RAC Public Meeting	Water/Wastewater Rates and Rate Design
February 1, 2023	RAC Public Meeting	Final Review and Wrap-Up



# RAC Public Outreach, Cont.

Date	Committee/Organization	Location	Attendees
November 11, 2022	New Comers Club	McKenna Events Center	50
January 25, 2023	Community Impact and New Braunfels Herald Zeitung	Videoconference	2
February 7, 2023	New Braunfels Downtown Association	McKenna Events Center	50
February 15, 2023	Retirees Are Progressive	Headwaters at the Comal	30
February 21, 2023	Greater New Braunfels Chamber Board	Honors Hall	20
March 8, 2023	Rotary Club of New Braunfels	Columbus Hall	80
March 21, 2023	Area Realtor/Lender Associates	Headwaters at the Comal	

<sup>\*\*</sup> Over 250 customers reached through civic organization presentations

<sup>\*\*</sup> Over 100 customers reached through Key Policy Area subcommittee contact



# Rate Advisory Committee (RAC) Key Policy Areas

The RAC identified seven key policy areas to shape rate design:

- Low/Fixed Income Customers
- Equity and Fairness in Rate Making
- Conservation and Renewables
- Revenue Sufficiency
- Accommodating Growth
- Utility Stability and Financial Strength
- Simple to Understand and Easy to Implement



#### Low/Fixed Income Customers Recommendations

#### **Low/Fixed Income Customers**

- The cost of NBU services should be equitably assessed across customer classes.
- Deposits, fees and penalties should be reflective of the true cost of the activity or service. However, NBU should consider the financial strain on low/fixed income customers which are disproportionately impacted by deposits/fees/penalties and benchmark to other community-owned utilities.
- NBU internal programs and external support of nonprofits should model the value of helping neighbors.
- Levels of NBU financial support of low- and fixed-income customers should increase proportionately as rates increase.



# **Low/Fixed Income Customers Implementation**

#### **INCORPORATED IN PROPOSED RATE DESIGN**

- Costs were assessed by customer class, and any revenue requirements needed were allocated appropriately
- Created new low water tier to help customers control costs
- NBU has increased the amount that it is contributing to the Utility Bill Assistance Program for its upcoming fiveyear operating plan (FY24-FY28) by ~5.3% each year, compared to projected bill increases of ~6.7% on average (with all three services for low use water)

Community Assistance/Low Income Discount Program Budgeted \$'s	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028
FY2023 – Approved	\$416,000	\$416,000	\$416,000	\$416,000	N/A
FY2024 - Proposed	\$441,000	\$466,000	\$489,000	\$514,000	\$543,000
Proposed – % Increase YoY	N/A	5.7%	4.9%	5.1%	5.6%

#### **FUTURE CONSIDERATION**

- Review of fees as it relates to scaling based on income level
- Additional support of non-profits



### **Equity & Fairness in Rate Making Recommendations**

#### **Equity & Fairness in Rate Making**

- Rates may not always align with cost-of-service results.
- Consider sub-classes to recognize unique challenges.
- Cross-subsidization between classes should prioritize and encourage sustainable practices and conservation.
- Gradualism should be implemented through a transparent process that includes community perspective.
- Consider forming a Community Advisory Board (CAB) to enrich community input and vet issues.



# **Equity & Fairness in Rate Making Implementation**

#### INCORPORATED IN PROPOSED RATE DESIGN

- NBU did not fully align with the COS results, especially if it put an undue burden on a
  particular customer class, but did trend in the right direction utilizing gradualism. The
  process was discussed and made transparent through the public RAC meetings
- NBU created a customer class for Large Commercial water customers. This allowed customers that utilized water in the course of business to not be penalized as discretionary use, i.e. hospitals
- NBU followed the RAC recommendation and encouraged sustainable practices by sending conservation pricing signals in water rates and adjusting the tier structure

#### **FUTURE CONSIDERATION**

 NBU's Board will continue to consider forming community advisory boards to vet important issues



#### **Conservation & Renewables Recommendations**

#### Conservation & Renewables

- Promote the adoption of Distributed Energy Resources by removing barriers to entry and improving communication and customer experience.
- Target 50% renewable energy.
- Monitor electric vehicle adoption and plan for future rate options.
- Consider variable, tiered and/or time-based rates.
- Revise essential use volume and strengthen water conservation pricing signals by increasing irrigation rates and fines
- It is important for NBU to have a clear position on these issues that aligns with their customers and to educate the public.



### Conservation & Renewables Implementation

#### INCORPORATED IN PROPOSED RATE DESIGN

- NBU has revised the essential use water tier and revised all other tiers for both water and irrigation use to strengthen
  conservation pricing signals as part of this cost of service study
- NBU is working with solar installers and incorporating best practices to improve the customer experience for rooftop solar and other DER installations
- This year, NBU will conduct a study of potential impacts under a variety of electric vehicle adoption scenarios

#### **FUTURE CONSIDERATION**

- In FY 2024, NBU will update its power supply Integrated Resource Plan which will utilize community input to evaluate affordability, volatility mitigation, share of renewables, time of use rates as a resource, strategies for distributed energy resources (solar, battery storage, microgrids, electric vehicles, etc.) and related topics and strategies
- IN FY 2024, NBU will develop a Distributed Energy Roadmap, which will provide comprehensive program designs that will help NBU achieve the targets and provide best practice programs, pricing signals, incentives, educational materials, and resources to customers
- NBU will be reviewing and providing recommended adjustments to the City of New Braunfels Drought Ordinance to include fines or surcharges for violations to watering restriction rules



### Revenue Sufficiency Recommendations

#### **Revenue Sufficiency**

- Consider internal and external economic headwinds and how an increase in rates will impact the community at large.
- Pursue operational efficiencies and evaluate proper level of reserves
- Consider all expenses/fees related to development



#### Revenue Sufficiency Implementation

#### INCORPORATED IN PROPOSED RATE DESIGN

- The new rate design is within the "mid-range" category of the Fitch affordability benchmark and in the "strongest" category for fixed based charge recovery
- Regarding efficiencies, NBU's recent nationwide workforce study showed that NBU is currently operating very lean with a 31% shortfall in full time employees
- NBU is in the process of evaluating all fees across the company to ensure they are covering costs.
  Water and Wastewater fee review is complete. Over the next 12 months, the remainder of the fees
  will be evaluated and placed on a review schedule to be approved by the Board of Trustees
  annually with the budget
- Prior to this rate design, electric capital would have been funded 100% with debt. The proposed design incorporates a portion to be funded by cash, which will be in alignment with NBU Board of Trustees policy and rating agency expectations



#### **Accommodating Growth Recommendations**

#### **Accommodating Growth**

- NBU needs to be a partner with the development community.
- NBU needs to maintain staffing levels sufficient to keep pace with growth and consistently meet published review timelines, utility availability requests and other items required for developers to complete projects.
- Growth costs should be shared between growth customers and existing customers.
- Do not subsidize utility rates for economic development



### **Accommodating Growth Implementation**

#### INCORPORATED IN PROPOSED RATE DESIGN

- NBU's Board of Trustees and City Council have voted to assess the maximum allowable water and wastewater impact fee allowed by state statute. Even with this decision, the statute does not allow impact fees to cover the full costs of growth related projects
- NBU does not have an economic development rate subsidization, but relies on City Council through the New Braunfels Economic Development Corporation (EDC) to provide incentives
- NBU is an active participant in the Chamber of Commerce, the New Braunfels Economic Development Foundation (EDF), the Economic Advisory Committee and helped create the community's current Economic Development Strategic Plan

#### **FUTURE CONSIDERATION**

 Over the next two months, NBU staff will be working with the Board of Trustees to establish Key Performance Indicators (KPI) and corresponding Levels of Service across the organization to include development related processes (review time, etc.) and provide proper resources to meet those KPIs through the budget which will be incorporated in the final rate design



#### **Utility Stability & Financial Strength Recommendations**

#### **Utility Stability & Financial Strength**

- A significant reserve is necessary and beneficial to the community and should be well-defined in policy
- Reserve amount needs to consider the balance of the community needs and NBU's financial stability and should have a well-defined policy surrounding it
- Consider collecting reserve amounts in non-peak energy season



# Utility Stability & Financial Strength Implementation

#### INCORPORATED IN PROPOSED RATE DESIGN

- NBU has reserves in place that are established, used and refilled in accordance with credit rating criteria, NBU Board of Trustees policies and NBU's Enterprise Risk Management requirements
- One of those reserves, NBU's Power Stabilization Fund, is being evaluated using a risk-based analysis by a third party to inform the proper target fund balance. The analysis will consider the past performance of the ERCOT market and will also contemplate changes currently being made by the Public Utility Commission of Texas and the Texas Legislature. This work will be complete in time for the final rate design in March 2023

#### **FUTURE CONSIDERATION**

NBU is evaluating only collecting reserves in non-peak energy seasons



# Simple to Understand & Easy to Implement Recommendations

#### Simple to Understand & Easy to Implement

- Detailed & easy to understand, graphically pleasing, concise and comprehensive.
- Transparent (definition of rates and terms).
- Searchable by customer, if interested.
- Multi-platform (dimensionality).
- Proactive (crisis communications).



# Simple to Understand & Easy to Implement Implementation

#### INCORPORATED IN PROPOSED RATE DESIGN

- NBU revised its bill design in November 2022 to eliminate confusion that incorporated many of these recommendations
- NBU eliminated the On-Peak/Off-Peak water rate differential with this rate design proposal. The analysis showed that peak rates were not having an impact on water conservation, but were creating complexity
- NBU now has a Rate Breakdown page on its website and is forecasting and communicating electric rates on a quarterly basis across multiple media platforms
- NBU is in the process of upgrading its customer interface in FY24, which will improve its functionality to include searchability and multi-platform including a mobile app

#### **FUTURE CONSIDERATION**

- There are a number of other bill design recommendations that NBU will work to incorporate
- NBU will continue to evaluate communication effectiveness



# Revenue Requirements

# Revenue Requirements

- After identifying all possible non-rate revenue, cutting costs and adding efficiencies, how much revenue does each utility need to meet forecasted costs?
- Each utility (water, wastewater, electric) self-sustaining No inter-utility subsidies
- Maintain appropriate reserve funds
- Sufficient revenue for NBU to make discretionary transfer of funds to the City of New Braunfels
- Bond Rating
  - Debt Service Coverage
  - Days Cash on Hand
  - Debt to Capitalization



# Fitch Bond Rating Comparisons

Austin Energy	AA
New Braunfels Utilities	AA
Bryan Utilities City Electric System	AA-
CPS Energy	AA-
Garland Power & Light	AA-
Lower Colorado River Authority	AA-
Pedernales Electric Cooperative	AA-
Brownsville Public Utilities Board	A+
	7 .
Guadalupe Valley Electric Cooperative	A+
City of Denton	А
	, ,
Seguin Utility Fund	A-



Source: U.S. Public Power Peer Review, June 13, 2022, Fitch Rating, Inc.



## **NBU's Credit Ratings**

Agency	Pre-Summer Rating	Pre-Summer Outlook	Current Rating	Current Outlook
S&P	A+	Negative	A+	Negative
Fitch	AA	Negative	AA-	Stable
Moody's	Aa1	Negative	Aa1	Negative

**S&P**: "We believe that ERCOT's demand and price volatility, and NBU's growth pressures necessitate extraordinary levels of liquidity, and so we view the prospective improvement in liquidity as necessary to maintain the current rating." **Moody's**: "A return to stability is dependent on the utility's ability to return to pre-storm liquidity and debt service coverage levels."

## Revenue Requirements & Results

Requirements Presented to the Rate Advisory Committee based on FY23 FOP								
FY24 Budget	FY24	FY25	FY26	FY27	FY28**			
Electric*	4.0%	3.9%	3.9%	3.8%	N/A			
Water	9.5%	9.5%	9.5%	7.8%	N/A			
Wastewater	7.3%	7.3%	6.8%	5.8%	N/A			

FY2028 Results									
DSC	2.6								
Total New Debt	\$615.3N								
Debt to Cap.	54.9%								
Total Debt	\$1,003.7N								

Policy				
≥2.4X				
<55%				

Requirements Needed to Achieve Goals based on FY24 FOP									
FY24 Budget FY24 FY25 FY26 FY27 FY28									
Electric*	4.8%	5.9%	4.6%	3.8%	1.2%				
Water	9.1%	13.4%	13.6%	11.8%	11.8%				
Wastewater	7.3%	7.3%	7.7%	7.7%	7.7%				

FY2028 Results									
2.9									
ebt \$586.6N									
p. 52.9%									
t \$976.9N									

Policy					
≥2.4X					
<55%					

Variance								
FY24 Budget FY24 FY25 FY26 FY27 FY2								
Electric*	0.8%	2.0%	0.7%	0.0%	N/A			
Water	-0.4%	3.9%	4.1%	4.1%	N/A			
Wastewater	0.0%	0.0%	0.9%	1.9%	N/A			



<sup>\*</sup>Electric rate increases are only applied to the Delivery Charge and Electric Service Availability Charge, which results in the corresponding percentage increases

<sup>\*\*</sup>FY28 rates not yet available at the time of presentation to the RAC

### **Financial Results**

### **Amounts in Thousands**

		Forecast		Budget		Forecast	ı	Forecast		Forecast		Forecast	Policy
		FY 2023	FY 2024 FY 20		FY 2025		FY 2026	2026 FY 202°		FY 2028		Requirement	
Total Debt	\$	412,529	\$	565,884	\$	691,069	\$	818,906	\$	896,903	\$	976,857	
Equity _		589,598		627,860		708,901		777,856		827,483		870,545	
Capitalization	\$	1,002,127	\$	1,193,744	\$	1,399,970	\$	1,596,762	\$	1,724,386	\$	1,847,402	
Total Debt / Capitalization Ratio <sup>1</sup>		41%		47.40%		49.36%		51.29%		52.01%		52.88%	55%
Days Cash on Hand		186		228		261		287		305		322	140
Debt Service Coverage <sup>2</sup>		4.75		4.28		3.84		3.29		2.96		2.86	2.40
Debt Service Including Extraordinary <sup>3</sup> Event		1.60		4.28		3.84		3.29		2.96		2.86	1.40
Adjusted DSC Including Extraordinary <sup>3</sup> Event <sup>4</sup>		1.40		3.74		3.46		2.99		2.70		2.60	



<sup>&</sup>lt;sup>1</sup>Total Debt / (Current Debt + Long-Term Debt + Equity)

<sup>&</sup>lt;sup>2</sup>Net Available for Debt Service / Debt Service

<sup>&</sup>lt;sup>3</sup>(Net Available for Debt Service - Intergovernmental Expense) / Debt Service

<sup>&</sup>lt;sup>4</sup>Debt Service Coverage for an extraordinary event (unusual & infrequent) for the fiscal year the impact of the event occurs, must at least meet the minimum requirements for the additional bonds test

# Cost of Service and Rate Design

# Revenue Requirement – 1<sup>st</sup> Step in the COS Process Based on Financial Forecast

### **Revenue Requirement**

- The total costs to operate and deliver a utility service to customers that must be recovered in retail rates.
- These total costs to be recovered in rates are compared to revenues under current retail rates to determine revenue sufficiency (e.g., if current rates cover the total costs to deliver service).
- Cash based Revenue Requirement summary will look slightly different than financial operating results shown previously.

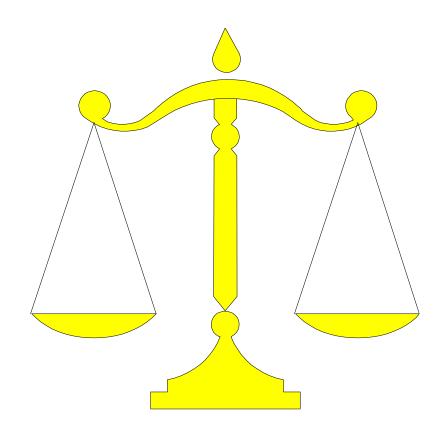
Item	Description
Operating & Maintenance (O&M) Expenses	Labor costs, materials, supplies, typical utility operations, etc.
Other Expenses / Revenues	Misc. Expenses, non-rate revenues/late fees, interest on cash reserves
Debt Service	Principal and interest on debt issuances for capital projects
Capital Improvements	Cash funded capital projects
PILOT, Franchise Fees, Transfers	City Transfers, payment in lieu of tax, use of right of way (what an IOU would have paid)
Contribution to Reserves	Increase cash reserve levels to meet utility targets/needs for ratings agencies





### **Utility Rate Setting Goals and Process**

- Calculate the total costs to provide utility service, and equitably recover those costs from customers in rates
- Develop a rate strategy that aligns with NBU's long-term goals and strategy while maintaining financial stability
- Perform a cost-of-service analysis to determine if cost allocations are fair and equitable among the customer classes



## Cost of Service and Rate Making Process

STEP 1 Determine the revenues and revenue requirements of the utility

Revenue and Revenue Requirement

STEP 2 Unbundle costs by functions and services (power supply, transmission, distribution, etc.)

Classify costs (demand, energy, customer costs, etc.)

STEP 4 Allocate cost among customer classes

**Cost Allocation** 

RAC Stakeholder Engagement

STEP 5 Design rates

STEP 3

**Rate Design** 

## Rate Design Recommendations

NBU is pursuing a two-year rate plan for the years FY 2024 and FY 2025 (8/1/2023 – 7/31/2025)

- Rate recommendations provide sufficient revenues to
  - Meet cost of service requirements
  - Align with NBU's financial policies
  - Follow utility industry best practice
  - Support maintaining credit rating (thereby reducing cost of debt)
- Revenue changes can be attributed to both organic customer growth and rate design changes

### **Electric**

~67% of rate increases due to capital needs; ~<1% due to personnel; ~32% due to other O&M expenses

### Water

~84% of rate increases due to capital needs; ~7% due to personnel; ~9% due to other O&M expenses

### **Wastewater**

~87% of rate increases due to capital needs; ~4% due to personnel; ~9% due to other O&M expenses



# Electric Cost of Service and Rate Design

### **Electric Rate Recommendations**

### Revenue Sufficiency

Overall rates set to recover the total Cost of Service (COS) and Revenue Requirement

## Equity and Fairness in Rate Making

Gradualism (phase-in of increases)

Similar rate increases for most classes. Existing rates align with COS results.

## Utility Financial Stability and Strength

Moves to balanced 50/50 debt and rate funded capital

Reduced cost of debt; ensures financial strength, flexibility for NBU





# Electric Rate Recommendations – Key Outcomes

- Two-year rate plan:
  - 2024: 4.8% | 2025 5.9% Average System Rate/Revenue Increase
  - · Rate increases primarily driven by system capital and infrastructure needs
  - Rate increases are not driven by ERCOT market prices, power supply and transmission costs are a pass through
  - Rate increases consistent across Classes (e.g., no Customer Classes are getting significantly larger rate increases than others)
  - Drivers: ~67% capital; ~1% personnel; ~32% other O&M
- Outcomes:
  - Over 2-yr rate plan
    - Rate increases meet NBU's cash needs
  - Over 5-yr rate plan:
    - Positions NBU to cash fund capital improvements (rather than 80%+ debt)
    - · No longer heavily reliant on debt for capital, provides flexibility
  - Align with NBU Financial Policies
  - Follows utility industry practice
  - Supports improved credit rating (reduce costs of debt)
  - · Bridges to ERCOT market redesign

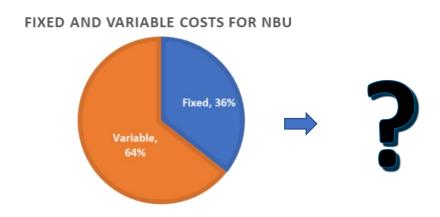
# Potential Impacts of ERCOT Market Redesign

Expected impacts (please note this is overly simplified):

- Load serving entities (like NBU) will be required to show they have the capacity to meet peak demand needs
- LSEs will purchase capacity or performance credits from generators or generation companies to meet its designated or calculated peak demands
- This is a new cost to LSEs which would be passed on to rate payers
- Once decided, it will take 1-2 years to implement

What does this mean to NBU?

Once a plan is adopted and implemented, NBU's costs will likely increase, and those costs will be fixed or capacity related not variable or energy. This may affect the cost structure of NBU (and all other utilities) in delivering service to customers.





### **Electric Cost of Service Results**

		Allocated 2023- 2023-2027		Rever Over/(U Recov	nder)	Percent Increase for		
Line	Description		cost of vice	Re	Rate evenues	Amount	Percent	Full Cost
		(\$	<b>5</b> )		(\$)	(\$)	(%)	(%)
1	Residential Service (RE)	\$	91,775,510	\$	78,309,104	\$ (13,466,406)	85%	17%
2	Small General Service (SGS)	\$	9,739,917	\$	8,471,099	\$ (1,268,818)	87%	15%
3	Large General Service (LGS)	\$	51,125,637	\$	43,521,515	\$ (7,604,122)	85%	17%
4	Very Large Power (VLP)	\$	14,336,047	\$	12,587,396	\$ (1,748,651)	88%	14%
5	Transmission Service (TSR)	\$	37,747,765	\$	39,199,588	\$ 1,451,824	104%	-4%
6	Lighting Classes	\$	364,728	\$	375,137	\$ 10,408	103%	-3%
7	Total	\$	205,089,604	\$	182,463,840	\$ (22,625,764)	89%	12%

### **Electric Rate Recommendations by Class**

### **Total Revenue Change Needed Per Class by Year**

Class	FY 2024	FY 2025
Residential	6.3%	6.5%
Small Commercial	6.7%	6.7%
Large Commercial	7.3%	8.6%
Very Large Power	5.7%	7.3%
Transmission Service	0.0%	0.0%
Lighting	1.6%	1.6%
System Average	4.8%	5.9%



# Electric Rate Recommendations Residential Average Bill Impact

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>				
NBU Delivery										
Elec. Availability (\$/Mo.)	\$17.06	\$17.06	\$20.00	\$20.00	\$20.00	\$20.00				
Delivery (\$/kWh)	\$0.0149	\$17.88	\$0.01954	\$23.45	\$0.02646	\$31.75				
Pass Through										
Generation <sup>2</sup> (\$/kWh)	\$0.0730	\$87.60	\$0.0730	\$87.60	\$0.0730	\$87.60				
Transmission <sup>2</sup> (\$/kWh)	\$0.0172	\$20.64	\$0.0172	\$20.64	\$0.0172	\$20.64				
Replenish Reserves <sup>3</sup> (\$/kWh)	\$0.0130	\$15.60	\$0.0075	\$9.00	\$0.0075	\$9.00				
Bill Total		\$158.78		\$160.69		\$168.99				
Difference				\$1.91 (1.2%)		\$8.30 (5.2%)				

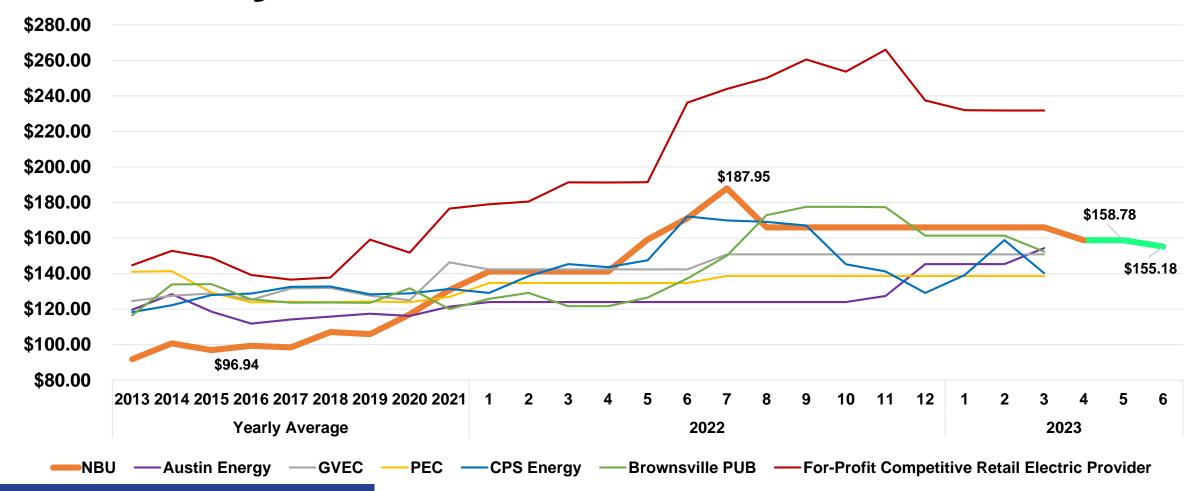
- 1. Assumes 1,200 kWh per month average consumption
- 2. Assumes April 2023 GCRF/TCRF
- 3. Assumes planned decrease in Replenish Reserves rate beginning in FY24

### Residential Electric Bill Comparison Average Use – 1,200 kWh



<sup>\*</sup>Assumes planned decrease in reserve replenishment; March current monthly rates for all entities except NBU, which is at April rates

## Monthly Electric Bills – 1,200 kWh



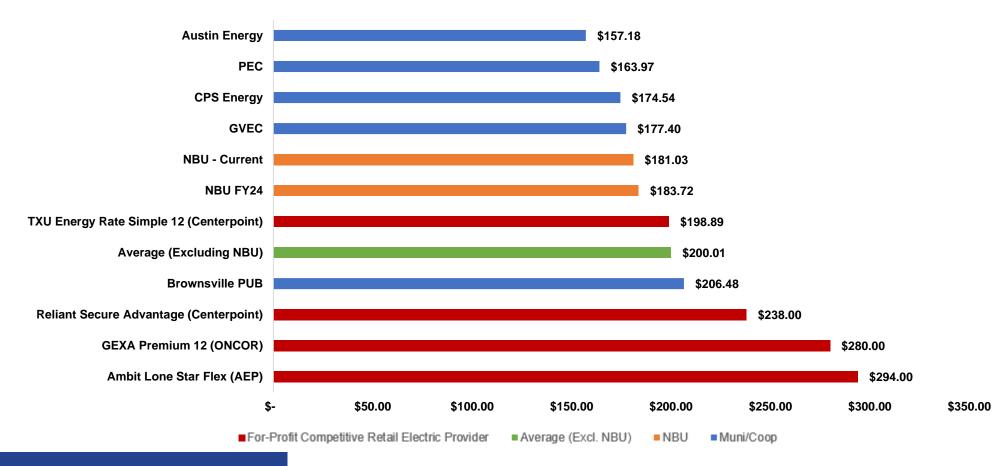


## Electric Rate Recommendations Small Commercial Average Bill Impact

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>			
NBU Delivery									
Elec. Availability (\$/Mo.)	\$23.10	\$23.10	\$29.05	\$29.05	\$35.46	\$35.46			
Delivery (\$/kWh)	\$0.0961	\$13.45	\$0.01278	\$17.89	\$0.0156	\$21.84			
Pass Through									
Generation <sup>2</sup> (\$/kWh)	\$0.0730	\$102.20	\$0.0730	\$102.20	\$0.0730	\$102.20			
Transmission <sup>2</sup> (\$/kWh)	\$0.0172	\$24.08	\$0.0172	\$24.08	\$0.0172	\$24.08			
Replenish Reserves <sup>3</sup> (\$/kWh)	\$0.0130	\$18.20	\$0.0075	\$10.50	\$0.0075	\$10.50			
Bill Total		\$181.03		\$183.72		\$194.08			
Difference				\$2.69 (1.5%)		\$10.36 (5.6%)			

- 1. Assumes 1,400 kWh per month average consumption
- 2. Assumes April 2023 GCRF/TCRF
- 3. Assumes planned decrease in Replenish Reserves rate beginning in FY24

### Small Commercial Electric Bill Comparison Average Use – 1,400 kWh





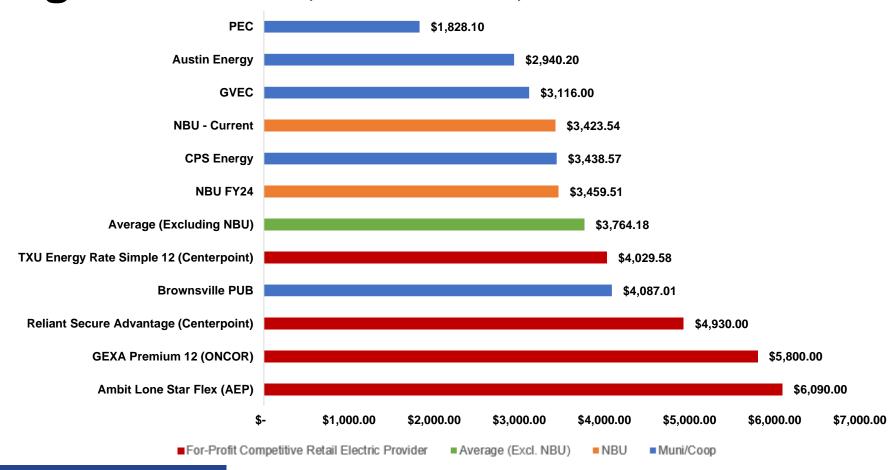
\*Assumes planned decrease in reserve replenishment; March current monthly rates for all entities except NBU, which is at April rates

# Electric Rate Recommendations Large Commercial Average Bill Impact

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>				
NBU Delivery										
Elec. Availability (\$/Mo.)	\$36.38	\$36.38	\$50.41	\$50.41	\$67.07	\$67.07				
Delivery Demand (\$/kW)	\$5.34	\$448.56	\$7.50	\$630.00	\$9.98	\$838.32				
Transmission Demand (\$/kW)	\$1.15	\$96.60	\$1.15	\$96.60	\$1.15	\$96.60				
Pass Through										
Generation <sup>2</sup> (\$/kWh)	\$0.0730	\$2,117.00	\$0.0730	\$2,117.00	\$0.0730	\$2,117.00				
Transmission <sup>2</sup> (\$/kW)	\$0.012	\$348.00	\$0.012	\$348.00	\$0.012	\$348.00				
Replenish Reserves <sup>3</sup> (\$/kWh)	\$0.013	\$377.00	\$0.0075	\$217.50	\$0.0075	\$217.50				
Bill Total		\$3,423.54		\$3,459.51		\$3,684.49				
Difference				\$35.97 (1.1%)		\$224.98 (6.5%)				

- 1. Assumes 29,000 kWh per month average consumption, 84 kW demand per month, and less than 151 installed kVA per month
- 2. Assumes April 2023 GCRF/TCRF
- 3. Assumes planned decrease in Replenish Reserves rate beginning in FY24

# Large Commercial Electric Bill Comparison Average Use – 29,000 kWh, 84 kW & <151 kVA





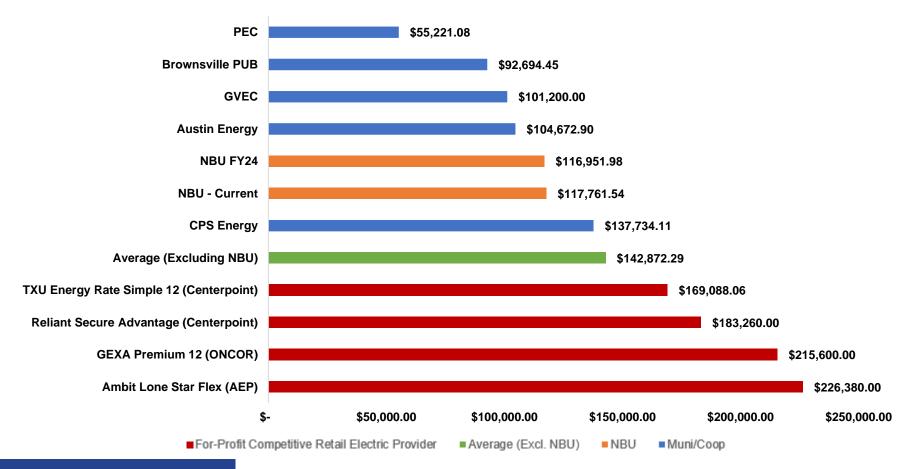
\*Assumes planned decrease in reserve replenishment; March current monthly rates for all entities except NBU, which is at April rates

## Electric Rate Recommendations Very Large Power Average Bill Impact

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>				
NBU Delivery										
Elec. Availability (\$/Mo.)	\$1,192.54	\$1,192.54	\$1,836.98	\$1,836.98	\$2,687.87	\$2,687.87				
Delivery Demand (\$/kW)	\$3.22	\$8,050.00	\$5.01	\$12,525.00	\$7.33	\$18,325.00				
Transmission Demand (\$/kW)	\$1.15	\$2,875.00	\$1.15	\$2,875.00	\$1.15	\$2,875.00				
Pass Through										
Generation <sup>2</sup> (\$/kWh)	\$0.0730	\$78,694.00	\$0.0730	\$78,694.00	\$0.0730	\$78,694.00				
Transmission <sup>2</sup> (\$/kW)	\$0.012	\$12,936.00	\$0.012	\$12,936.00	\$0.012	\$12,936.00				
Replenish Reserves <sup>3</sup> (\$/kWh)	\$0.0130	\$14,014.00	\$0.0075	\$8,085.00	\$0.0075	\$8,085.00				
Bill Total		\$117,761.54		\$116,951.98		\$123,602.87				
Difference				(\$809.56) (-0.7%)		\$6,650.89 (5.7%)				

- 1. Assumes 1,078 MWh per month average consumption, 2.5 MW demand per month, and less than 3,000 and greater than 1,999 installed kVA per month
- 2. Assumes April 2023 GCRF/TCRF
- 3. Assumes planned decrease in Replenish Reserves rate beginning in FY24

# Very Large Commercial Electric Bill Comparison Average Use – 1,078 MWh, 2.5 MW, <3,000 & >1,999 kVA





\*Assumes planned decrease in reserve replenishment; March current monthly rates for all entities except NBU, which is at April rates

# Water Cost of Service and Rate Design

### Water Rate Recommendations

## On Peak/Off Peak

Remove On-Peak/Off-Peak Differential

> Make FY2022 Revenue Neutral

## General Service (GS) Class

Split Commercial Class into Large GS and Small GS

Move High Use Customers to Large General Service Class

### **Usage Tiers**

Establish Tiers to Reflect Usage Levels

Create Tier to Allow for Low Usage Savings



### FY 2024/2025 Water Rate Design

- Remove On-Peak/Off-Peak Differential
- Split Commercial Class into Small General Service and Large General Service (LGS) to match customer usage patterns
  - Move Larger Usage Customers into Large Commercial Class
- Modified tiers in Residential, Small Commercial and Irrigation Classes to match customer usage patterns
- Average System Revenue Increase
  - 2024: 9.07% | 2025: 13.43%
- Drivers: ~84% capital; ~7% personnel; ~9% other O&M





### **Water Cost of Service Results**

		Allocated FY 2024 Cost of Service		2024 Frieting			enue Over/(U	Percent	
Line	Customer Class			Rate Revenues		Amount		Percent	Increase for Full Cost Recovery
			(\$)		(\$)		(\$)	(%)	(%)
1	Residential	\$	24,770,834	\$	17,149,911	\$	(7,620,923)	69%	44%
2	Residential Irrigation	\$	7,867,368	\$	8,948,426	\$	1,081,058	114%	-12%
3	Commercial	\$	7,434,488	\$	8,172,446	\$	737,958	110%	-9%
4	Commercial Irrigation	\$	2,483,532	\$	3,514,251	\$	1,030,719	142%	-29%
5	Multi-Unit Res 2-4	\$	224,839	\$	259,774	\$	34,935	116%	-13%
6	Multi-Unit Res 5+	\$	1,639,794	\$	2,736,389	\$	1,096,595	167%	-40%
7	Commercial – Re-Use Water	\$	133,962	\$	75,284	\$	(58,678)	56%	78%
8	Total	\$	44,554,817	\$	40,856,481	\$	(3,698,336)	91.7%	9.1%

### Water Rate Recommendations by Class

**Total Revenue Change Needed Per Class by Year** 

Class	FY 2024*	FY 2025
Residential**	35.1%	11.2%
Residential Irrigation	1.2%	16.7%
Small Commercial	-12.8%	12.3%
Small Commercial Irrigation	-6.1%	23.1%
Large Commercial	0.0%	11.3%
Multi-Unit 2-4	-2.9%	18.9%
Multi-Unit 5+	-3.9%	11.8%
Commercial Re-Use Water	0.0%	0.0%
Other Sales	9.0%	17.1%
System Average	9.1%	13.4%



<sup>\*</sup>Higher increases in FY2024 are mainly due to adjustments in rate structure and not to increases in rates

<sup>\*\*</sup>Includes non-metered residential irrigation

## Water Rate Recommendations Residential Bill Impact – Essential Use

Charge	FY 2023	Bill <sup>1,3</sup>	FY 2024	Bill <sup>1,3</sup>	FY 2025	Bill <sup>1,3</sup>
NBU Delivery						
Water Usage (\$/Thousand Gallons)	\$1.93	\$5.79	\$1.95	\$5.85	\$2.15	\$6.45
Water Service Availability Charge	\$15.98	\$15.98	\$15.98	\$15.98	\$16.05	\$16.05
Pass Through						
Water Supply Fee <sup>1</sup> (\$/Thousand Gallons)	\$2.79	\$0.00	\$1.84	\$0.00	\$1.84	\$0.00
Bill Total		\$21.77		\$21.83		\$22.50
Difference				\$0.06 (0.3%)		\$0.67 (3.1%)

- 1. Assumes 3,000 gallons per month average consumption on 5/8" meter
- 2. Assumes planned decrease in Water Supply Fee (WSF) rate beginning in FY24, and assumes it will stay constant for FY25; note that the WSF does not apply to usage between 0 6,000 gallons for residential customers
- 3. 37.4% of NBU water customers use between 0 3,000 gallons on average per month

# Residential Water Bill Comparison Essential Use – 3,000 Gallons





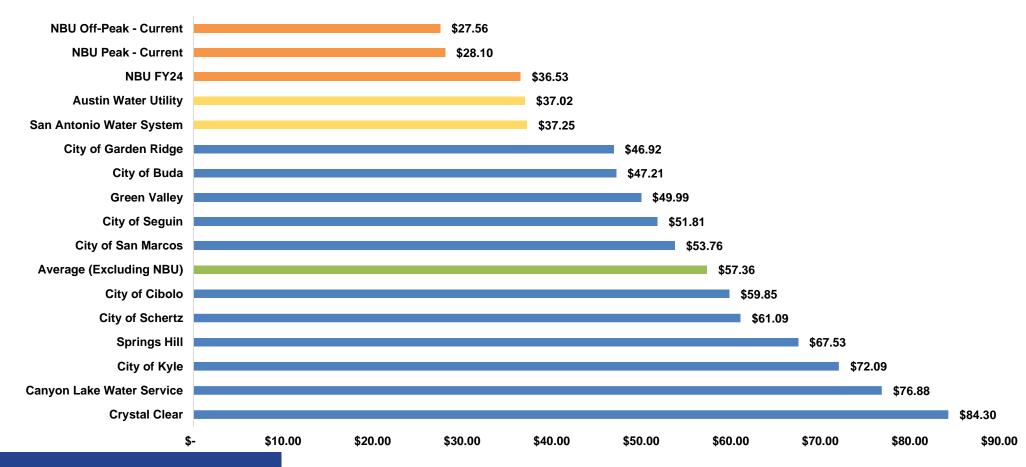
\*Assumes March current monthly rates for all entities except NBU, which is at April rates and 5/8" meter size

## Water Rate Recommendations Residential Bill Impact – Average Use

Charge	FY 2023	Bill <sup>1,3</sup>	FY 2024	Bill <sup>1,3</sup>	FY 2025	Bill <sup>1,3</sup>			
NBU Delivery									
Water Usage (\$/Thousand Gallons)	\$1.93	\$11.58	\$1.95	\$20.55	\$2.15	\$22.05			
Water Service Availability Charge	\$15.98	\$15.98	\$15.98	\$15.98	\$16.05	\$16.05			
Pass Through									
Water Supply Fee <sup>1</sup> (\$/Thousand Gallons)	\$2.79	\$0.00	\$1.84	\$0.00	\$1.84	\$0.00			
Bill Total		\$27.56		\$36.53		\$38.10			
Difference				\$8.97 (32.5%)		\$1.57 (4.3%)			

- 1. Assumes 6,000 gallons per month average consumption on 5/8" meter
- 2. Assumes planned decrease in Water Supply Fee (WSF) rate beginning in FY24, and assumes it will stay constant for FY25; note that the WSF does not apply to usage between 0 6,000 gallons for residential customers only
- 3. 33.5% of NBU water customers use between 3,001 6,000 gallons on average per month

### Residential Water Bill Comparison Average Use – 6,000 Gallons





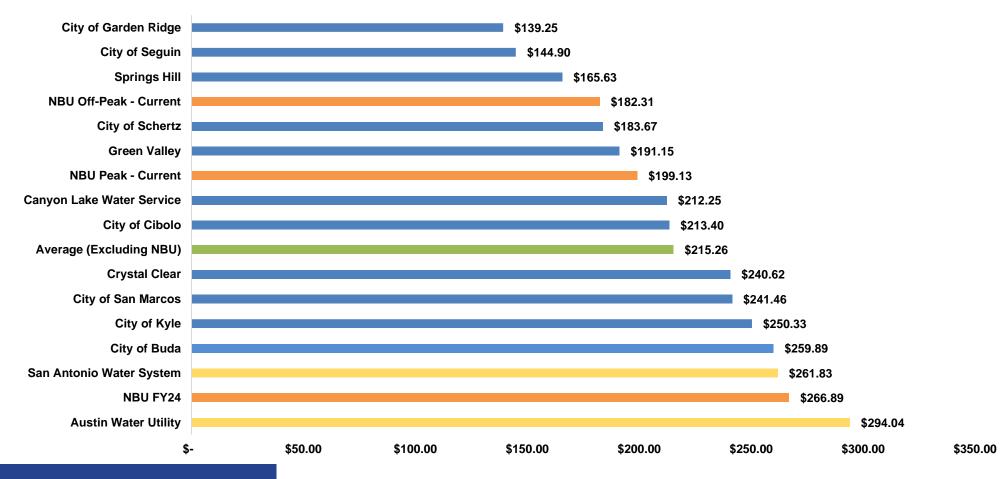
\*Assumes March current monthly rates for all entities except NBU, which is at April rates and 5/8" meter size

## Water Rate Recommendations Residential Bill Impact – Moderate Use

Charge	FY 2023	Bill <sup>1,3</sup>	FY 2024	Bill <sup>1,3</sup>	FY 2025	Bill <sup>1,3</sup>				
NBU Delivery										
Water Usage (\$/Thousand Gallons)	Varies	\$117.50	Varies	\$215.95	Varies	\$229.30				
Water Service Availability Charge	\$15.98	\$15.98	\$15.98	\$15.98	\$16.05	\$16.05				
Pass Through										
Water Supply Fee <sup>1</sup> (\$/Thousand Gallons)	\$2.79	\$48.83	\$1.84	\$34.96	\$1.84	\$34.96				
Bill Total		\$182.31		\$266.89		\$280.31				
Difference				\$84.59 (46.4%)		\$13.42 (5.0%)				

- 1. Assumes 25,000 gallons per month average consumption on 5/8" meter
- 2. Assumes planned decrease in Water Supply Fee (WSF) rate beginning in FY24, and assumes it will stay constant for FY25; note that the WSF does not apply to usage between 0 6,000 gallons for residential customers only
- 3. 26.6% of NBU water customers use between 6,001 25,000 gallons on average per month

# Residential Water Bill Comparison Moderate Use – 25,000 Gallons





\*Assumes March current monthly rates for all entities except NBU, which is at April rates and 5/8" meter size

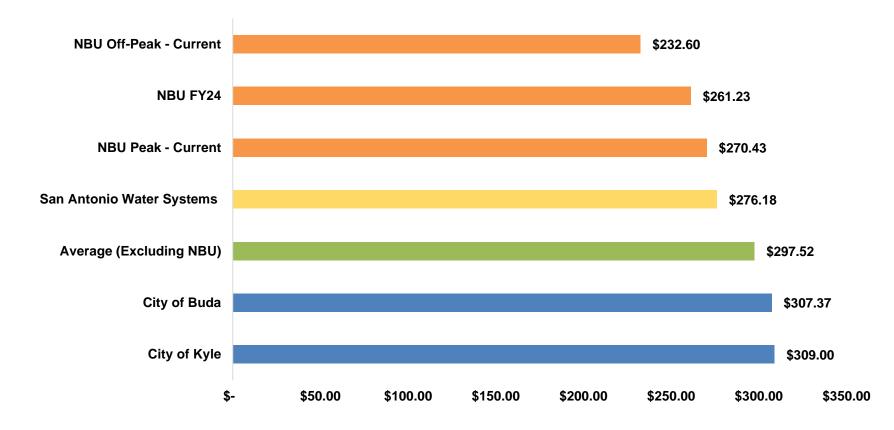
## Water Rate Recommendations Irrigation Bill Impact – Moderate Use

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>				
NBU Delivery										
Water Usage (\$/Thousand Gallons)	Varies	\$151.05	Varies	\$199.25	Varies	\$239.00				
Water Service Availability Charge	\$15.98	\$15.98	\$15.98	\$15.98	\$16.05	\$16.05				
Pass Through										
Water Supply Fee <sup>1</sup> (\$/Thousand Gallons)	\$2.79	\$69.75	\$1.84	\$46.00	\$1.84	\$46.00				
Bill Total		\$236.78		\$261.23		\$301.05				
Difference				\$24.45 (10.3%)		\$39.82 (15.2%)				

<sup>1.</sup> Assumes 25,000 gallons per month average consumption on 5/8" meter

<sup>2.</sup> Assumes planned decrease in Water Supply Fee (WSF) rate beginning in FY24, and assumes it will stay constant for FY25; note that the WSF does not apply to usage between 0 – 6,000 gallons for residential customers only

# **Irrigation Bill Comparison Moderate Use – 25,000 Gallons**





\*Assumes March current monthly rates for all entities except NBU, which is at April rates and 5/8" meter size

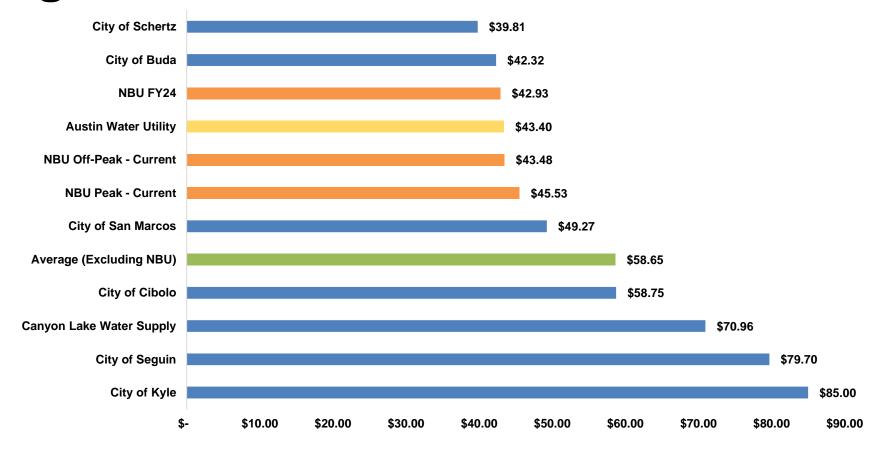
### Water Rate Recommendations Multi-Unit Bill Impact – Average Use

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>
NBU Delivery						
Water Usage (\$/Thousand Gallons)	\$2.71	\$13.55	Varies	\$42.93	Varies	\$47.75
Water Service Availability Charge	\$15.98	\$15.98	\$15.98	\$15.98	\$16.05	\$16.05
Pass Through						
Water Supply Fee <sup>1</sup> (\$/Thousand Gallons)	\$2.79	\$13.95	\$1.84	\$9.20	\$1.84	\$9.20
Bill Total		\$43.48		\$42.93		\$47.75
Difference				(\$0.55) (-1.3%)		\$4.82 (11.2%)

<sup>1.</sup> Assumes 5,000 gallons per month average consumption on 5/8" meter

<sup>2.</sup> Assumes planned decrease in Water Supply Fee (WSF) rate beginning in FY24, and assumes it will stay constant for FY25; note that the WSF does not apply to usage between 0 – 6,000 gallons for residential customers only

### Multi-Unit Water Bill Comparison Average Use – 5,000 Gallons





\*Assumes March current monthly rates for all entities except NBU, which is at April rates and 5/8" meter size

# Water Rate Recommendations Small General Service Bill Impact – Average Use

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>
NBU Delivery						
Water Usage (\$/Thousand Gallons)	Varies	\$38.55	Varies	\$55.25	Varies	\$60.73
Water Service Availability Charge	\$20.06	\$20.06	\$21.50	\$21.50	\$22.00	\$22.00
Pass Through						
Water Supply Fee <sup>1</sup> (\$/Thousand Gallons)	\$2.79	\$34.32	\$1.84	\$22.63	\$1.84	\$22.63
Bill Total		92.93		\$99.38		\$105.36
Difference				\$6.45 (6.9%)		\$5.97 (6.0%)

- 1. Assumes 12,300 gallons per month average consumption on 5/8" meter
- 2. Assumes planned decrease in Water Supply Fee (WSF) rate beginning in FY24, and assumes it will stay constant for FY25; note that the WSF does not apply to usage between 0 6,000 gallons for residential customers only

### Small General Service Water Bill Comparison Average Use – 12,300 Gallons





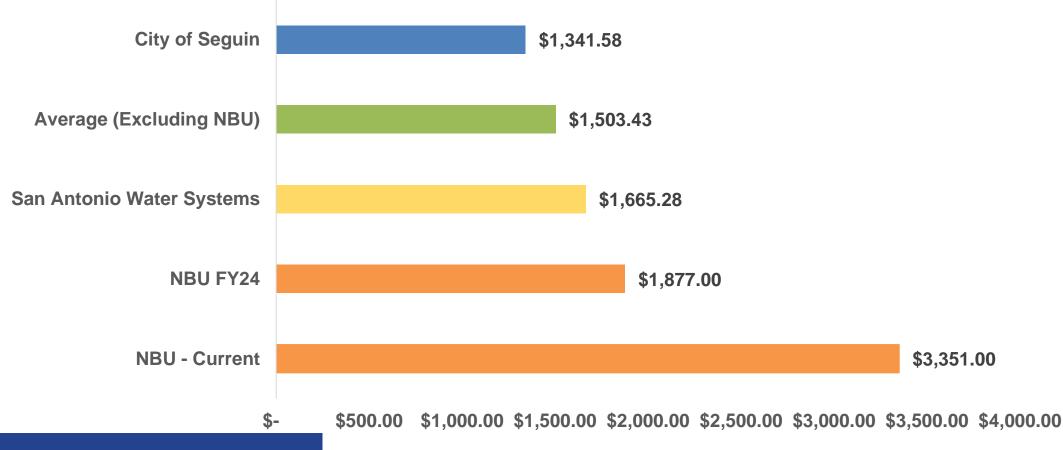
\*Assumes March current monthly rates for all entities except NBU, which is at April rates and 5/8" meter size

# Water Rate Recommendations Large General Service Bill Impact – Average Use

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>
NBU Delivery						
Water Usage (\$/Thousand Gallons)	\$2.40	\$720.00	\$3.25	\$975.00	\$3.75	\$1,125.00
Water Service Availability Charge	\$1,794.11	\$1,794.11	\$350.00	\$350.00	\$400.00	\$400.00
Pass Through						
Water Supply Fee <sup>1</sup> (\$/Thousand Gallons)	\$2.79	\$837.00	\$1.84	\$552.00	\$1.84	\$552.00
Bill Total		\$3,351.11		\$1,877.00		\$2,077.00
Difference				(\$1,474.11) (-44.0%)		\$200.00 (10.7%)

- 1. Assumes 300,000 gallons per month average consumption on 5/8" meter
- 2. Assumes planned decrease in Water Supply Fee (WSF) rate beginning in FY24, and assumes it will stay constant for FY25; note that the WSF does not apply to usage between 0 6,000 gallons for residential customers only

### Large General Service Bill Comparison Average Use – 300,000 Gallons





\*Assumes March current monthly rates for all entities except NBU, which is at April rates

# Wastewater Cost of Service and Rate Design

### FY 2024/2025 Sewer Rate Design

- No changes to customer classifications
- Average System Revenue Increase
  - 2024: 7.3% | 2025: 7.3%
- Drivers: ~87% capital; ~4% personnel; ~9% other O&M
- Sewer comprised of three classes: Residential, Multi-Family, Commercial, no change to any class but residential and Multi-Family 2-4





#### **Wastewater Cost of Service Results**

		Allocated FY 2024 Cost of Service		2024 Existing		enue Over/(U	Inder) Recovery	Percent	
Line	Customer Class			ilistomar Class		Amount		Percent	Increase for Full Cost Recovery
			(\$)		(\$)		(\$)	(%)	(%)
1	Residential	\$	23,518,324	\$	20,784,532	\$	(2,733,791)	88%	13.15%
2	Commercial	\$	12,162,439	\$	12,324,783	\$	162,344	101%	-1.32%
3	Multi-Unit 2-4	\$	197,359	\$	193,514	\$	(3,845)	98%	1.99%
4	Multi-Unit 5+	\$	4,217,293	\$	4,064,752	\$	(152,541)	96%	3.75%
5	Total	\$	40,095,415	\$	37,367,581	\$	(2,727,833)	93%	7.3%

# Wastewater Rate Recommendations by Class

**Total Revenue Change Needed Per Class by Year** 

Class	FY 2024	FY 2025
Residential	10.5%	10.5%
Multi-Unit Res 2-4	10.5%	10.5%
Multi-Unit Res 5+	0.0%	0.0%
Multi-Unit Res 5+ COD	0.0%	0.0%
Multi-Unit Res 5+ TSS	0.0%	0.0%
Commercial	0.0%	0.0%
Commercial COD	0.0%	0.0%
Commercial TSS	0.0%	0.0%
System Average	7.3%	7.3%

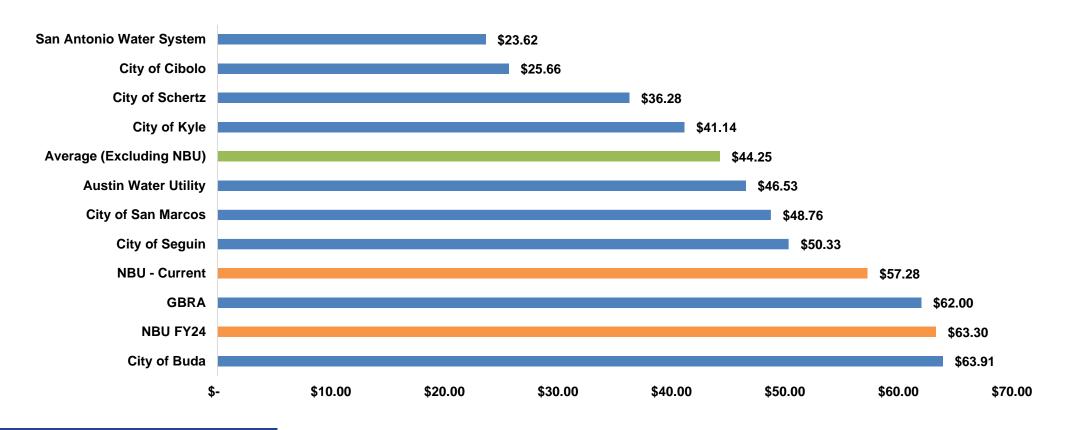


#### Wastewater Rate Recommendations Residential/Multi-Unit 2-4 Bill Impact – Average Use<sup>3</sup>

Charge	FY 2023	Bill <sup>1</sup>	FY 2024	Bill <sup>1</sup>	FY 2025	Bill <sup>1</sup>
NBU Delivery						
Wastewater Usage (\$/Thousand Gallons)	\$6.47	\$29.76	\$7.15	\$32.89	\$7.90	\$36.34
Wastewater Service Availability Charge	\$27.52	\$27.52	\$30.41	\$30.41	\$33.60	\$33.60
Bill Total		\$57.28		\$63.30		\$69.94
Difference				\$6.02 (10.5%)		\$6.64 (10.5%)

- 1. Assumes 300,000 gallons per month average consumption on 5/8" meter
- 2. Assumes planned decrease in Water Supply Fee (WSF) rate beginning in FY24, and assumes it will stay constant for FY25; note that the WSF does not apply to usage between 0 6,000 gallons for residential customers only
- 3. Note: Residential and Multi-Unit 2-4 are the only rate classes with a wastewater rate adjustment. Multi-Unit 2-4 is included in the Residential rate class

# Residential/Multi-Unit 2-4 Wastewater Bill Comparison Average Use – 4,600 Gallons





Note: Residential and Multi-Unit 2-4 are the only rate classes with a wastewater rate adjustment. Multi-Unit 2-4 is included in the Residential rate class.

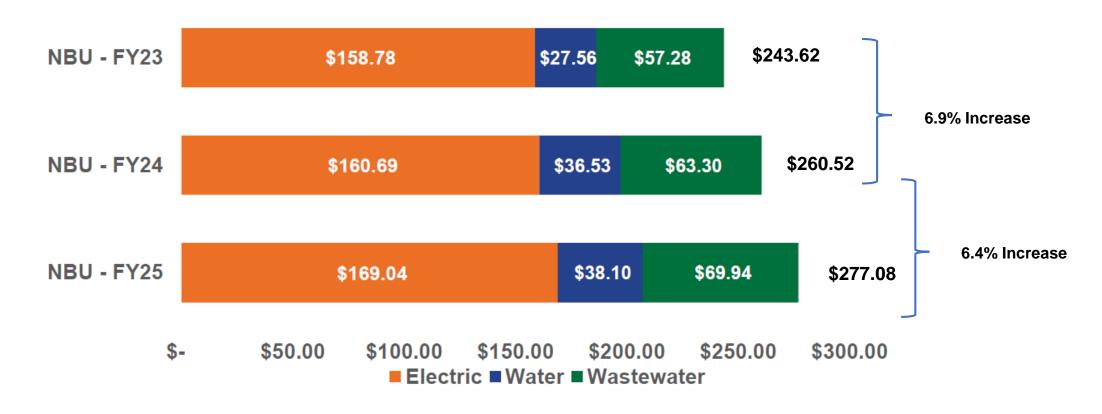
#### Residential Bill Yearly Increase Low Water Use





Note: Based on 1,200 kWh for electric, 3,000 gallons for water, and 3,000 gallons for wastewater

### Residential Bill Yearly Increase Average Water Use





Note: Based on 1,200 kWh for electric, 6,000 gallons for water, and 4,600 gallons for wastewater



#### **Fitch Ratings Comparisons**

#### **Fitch Affordability Benchmarks**

Water and 4,600 gallons for Wastewater.

Stronger Residential charges for combined water/sewer utilities less than or equal to 1.2% of median household income (MHI)		% of MHI	% from Fixed Charge
Approximately 30% or more of revenues recovered from fixed base charges	NBU	1.47%	35%
Mid-range			
Residential charges for combined water/sewer utilities less than or equal to 1.5% of MHI	Stronger	<= 1.2%	>= 30%
Approximately 15% or more of revenues recovered from fixed base charges	Mid-		
Residential charges based upon 6,000 gallons for	Range	<= 1.5%	>= 15%

#### **Customer Bill Assistance**

NBU funds an assistance and discount program for its customers

 Based on feedback from the RAC, NBU has increased its contribution to those funds for the 5-Year Plan by approximately 5.3% per year to closely align with the projected average bill increases of ~6.7% on average (with all three services for low use water)

Community Assistance/Low Income Discount Program Budgeted \$'s	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028
FY2023 – Approved	\$416,000	\$416,000	\$416,000	\$416,000	N/A
FY2024 – Proposed	\$441,000	\$466,000	\$489,000	\$514,000	\$543,000
Proposed – % Increase YoY	N/A	5.7%	4.9%	5.1%	5.6%

 NBU is in the process of realigning the two programs to better serve customers and will bring expanded recommendations to the Board in FY24



# Public Involvement Process

### **Public Involvement Process**

Date	Meeting	Topic
June 1, 2022	RAC Public Meeting	Initial Meeting for Establishment of RAC
August 10, 2022	RAC Public Meeting	Rates/Cost of Service 101
August 16, 2022	RAC Site Tour	NBU Facilities
September 14, 2022	RAC Public Meeting	Background and Intro to Revenue/Revenue Requirements
October 19, 2022	RAC Public Meeting	Revenue/Revenue Requirements
November 1, 2022	New Comers Club	RAC Community Presentation
November 16, 2022	RAC Public Meeting	Water/Wastewater COS
December 7, 2022	RAC Public Meeting	Electric COS
December 14, 2022	RAC Public Forum	Public Forum
January 11, 2023	RAC Public Meeting	Electric Rates and Rate Design
January 18, 2023	RAC Public Meeting	Water/Wastewater Rates and Rate Design
February 1, 2023	RAC Public Meeting	Final Review and Wrap-Up
February 2, 2023	NBU Board Strategic Retreat	RAC Preliminary Rates
February 7, 2023	NB Downtown Association	RAC Community Presentation
February 15, 2023	Retirees Are Progressive	RAC Community Presentation
February 21, 2023	Chamber Board Meeting	RAC Community Presentation
February 23, 2023	NBU Board Meeting	Preliminary Rates
March 8, 2023	Rotary Club	RAC Community Presentation
March 20, 2023	Realtor/Lender Associates	RAC Community Presentation
March 27, 2023	NBU Budget Workshop	RAC Policy Areas and Feedback
March 30, 2023	NBU Board Meeting	Rate Approval

### **Upcoming Dates**

Date	Action
April 3, 2023	Public Hearing and First Reading of Ordinance Revision
April 10, 2023	Second Reading of Ordinance Revision
August 1, 2023	Effective Date of FY 2024 Rates
August 1, 2024	Effective Date of FY 2025 Rates



### QUESTIONS?